RECEIVED MAR - 3 2020

HOUSE

REBECCA J. MILLETT, DISTRICT 29, CHAIR EVERETT BROWNIE CARSON, DISTRICT 24 MATTHEW POULIOT, DISTRICT 15

SENATE

HILLARY RISLER, LEGISLATIVE ANALYST KAREN S. NADEAU, LEGISLATIVE ANALYST JAYNE DENEEN, COMMITTEE CLERK



VICTORIA P. KORNFIELD, BANGOR, CHAIR MICHAEL F. BRENNAN, PORTLAND RICHARD R. FARNSWORTH, PORTLAND DAVID HAROLD MCCREA, FORT FAIRFIELD JANICE S. DODGE, BELFAST HENRY L. INGWERSEN, ARUNDEL HEIDI H. SAMPSON, ALFRED GARY A. DRINKWATER, MILFORD JUSTIN FECTEAU, AUGUSTA SHELLEY RUDNICKI, FAIRFIELD

STATE OF MAINE ONE HUNDRED AND TWENTY-NINTH LEGISLATURE COMMITTEE ON EDUCATION AND CULTURAL AFFAIRS

March 2, 2020

- TO: Senator Justin Chenette, Senate Chair Representative Anne-Marie Mastraccio, House Chair Government Oversight Committee
- FROM: Senator Rebecca Millett, Senate Chair Representative Victoria Kornfield, House Chair Joint Standing Committee on Education and Cultural Affairs
- SUBJ: Quasi-Independent State Entity Reviews of the Child Development Services System, Maine Community College System, Maine Health and Higher Educational Facilities Authority, Maine Maritime Academy, and University of Maine System

We are pleased to report the results of the Joint Standing Committee on Education and Cultural Affairs review of the Child Development Services System, Maine Community College System, Maine Health and Higher Educational Facilities Authority, Maine Maritime Academy, and University of Maine System pursuant to the laws governing quasi-independent state entities in Title 5, chapter 379, subchapter 3 of the Maine Revised Statutes.

As required by Title 5, section 12023, subsection 3, the committee met to review each quasiindependent entity's annual reports to the Legislature for the previous two calendar years to assess whether policies adopted by each entity are consistent with the requirements of Title 5, section 12022, subsections 3 to 5, and whether reported waivers of competitive procurement and contributions are in compliance with adopted policies.

After review, the committee is pleased to report that the committee did not find any inconsistencies between the entities' policies and procedures and that the committee did not find any of the entities' reported waivers of competitive procurement and reported contributions to be out of compliance with the policies and procedures.

In addition, the committee would like to note that the reports of the University of Maine System, Maine Community College System, and Maine Maritime Academy include descriptions of each of the sole source procurements listed. The committee greatly appreciates this additional level of detail, as it allows the committee to better understand the unique procurements that occur at the public higher education institutions of the State, and also provides a window into some of the exciting and interesting research and development that is occurring at these institutions.

Thank you for your opportunity to report to you on these matters.

 cc: Members, Joint Standing Committee on Education and Cultural Affairs Roy Fowler, State Director, Child Development Services David Daigler, President, Maine Community College System Terry Hayes, Executive Director, Maine Health and Higher Educational Facilities Authority Dr. William J. Brennan, President, Maine Maritime Academy Dannel P. Malloy, Chancellor, University of Maine System Danielle Fox, Director, OPEGA Marion Hylan Barr, Director, OPLA MARK W. LAWRENCE, DISTRICT 35, CHAIR DAVID R. MIRAMANT, DISTRICT 12 DANA L. DOW, DISTRICT 13

HOUSE

SETH A. BERRY, BOWDOINHAM, CHAIR DEANE RYKERSON, KITTERY CHRISTINA RILEY, JAY CHRISTOPHER JAMES CAIAZZO, SCARBOROUGH VICTORIA W. DOUDERA, CAMDEN NICOLE GROHOSKI, ELLSWORTH CHRISTOPHER J. KESSLER, SOUTH PORTLAND JEFFERY P. HANLEY, PITTSTON CHAD WAYNE GRIGNON, ATHENS STEVEN D. FOSTER, DEXTER

LUCIA NIXON, LEGISLATIVE ANALYST DIANE STEWARD, COMMITTEE CLERK

STATE OF MAINE ONE HUNDRED AND TWENTY-NINTH LEGISLATURE COMMITTEE ON ENERGY, UTILITIES AND TECHNOLOGY

- TO: Senator Justin Chenette, Senate Chair Representative Anne-Marie Mastraccio, House Chair Committee on Government Oversight
- FROM: Senator Mark W. Lawrence, Senate Chair Mrc Representative Seth A. Berry, House Chair 513 Joint Standing Committee on Energy, Utilities and Technology
- Date: February 27, 2020

Re: Review of the Maine Municipal and Rural Electrification Cooperative Agency, ConnectME Authority and Efficiency Maine Trust pursuant to 5 MRSA §12023, sub-§3

Pursuant to Maine Revised Statutes Title 5, section 12023, subsection 3, we are reporting the results of the Joint Standing Committee on Energy, Utilities and Technology's review of the Maine Municipal and Rural Electrification Cooperative Agency, ConnectME Authority and Efficiency Maine Trust.

Maine Municipal and Rural Electrification Cooperative Agency (MMRECA)

The MMRECA has not yet exercised its statutory authority under the enabling law, and no funds have been expended by the MMRECA. At this time, the MMRECA does not have any policies in place regarding the selection of vendors, contributions and travel, meals and entertainment. In its report submitted pursuant to 5 MRSA §12023, sub-§2, the MMRECA has indicated that if in the future it exercises its statutory authority, it would put policies in place prior to taking any actions.

ConnectME Authority

I. Policies and Procedures

Policies and procedures adopted by the ConnectME Authority are consistent with requirements established in 5 MRSA §12022, sub-§§3-5 for procurement, contributions and travel, meals and entertainment policies.

II. Waivers of Competitive Procurement

No waivers of competitive procurement exceeding \$10,000 were reported by the Authority for the period under review.

III. Contributions

No contributions exceeding \$1,000 were reported by the Authority for the period under review.

Efficiency Maine Trust (EMT)

I. Policies and Procedures

Policies and procedures adopted by the EMT are consistent with expectations established in 5 MRSA §12022, sub-§§3-5 for procurement, contributions and travel, meals and entertainment policies.

II. Waivers of Competitive Procurement

The EMT reported waivers of competitive procurement exceeding \$10,000 in both years of the period under review. The waivers appear to be in compliance with EMT adopted policies and procedures. The committee has requested additional information from EMT regarding the lease of office space and the process for procurement of office space. EMT has agreed to provide this information to the committee.

III. Contributions

The EMT reported contributions exceeding \$1,000 in both years of the period under review. The reported contributions comply with EMT adopted policies and procedures.

 Members, Committee on Government Oversight Members, Joint Standing Committee on Energy, Utilities and Technology Danielle Fox, Director, Office of Program Evaluation and Government Accountability Marion Hylan Barr, Director, Office of Policy and Legal Analysis Scott M. Hallowell, Maine Municipal and Rural Electrification Cooperative Agency Peggy Schaffer, Executive Director, ConnectME Authority Michael Stoddard, Executive Director, Efficiency Maine Trust

RECEIVED FEB 2 8 2020

SENATE

MICHAEL E. CARPENTER, DISTRICT 2. CHAIR SHENNA BELLOWS, DISTRICT 14 LISA M. KEIM, DISTRICT 18



DONNA BAILEY SACO, CHAIR CHRISTOPHER W. BABBIDGE, LEWISTON BARBARA A. CARDONE, BANGOR LOIS GALGAY RECKITT, SOUTH PORTLAND RACHEL TALBOT ROSS, PORTLAND THOM HARNETT, GARDINER DAVID G. HAGGAN, HAMPDEN PHILIP CURTIS, MADISON JOHN DEVEAU, CARIBOU JEFFREY EVANGELOS, FRIENDSHIP

HOUSE

MARGARET J. REINSCH, SENIOR LEGISLATIVE ANALYST SAM SENFT, LEGISLATIVE ANALYST SUSAN M. PINETTE, COMMITTEE CLERK

STATE OF MAINE ONE HUNDRED AND TWENTY-NINTH LEGISLATURE COMMITTEE ON JUDICIARY

TO:	Senator Justin Chenette, Senate Chair Representative Anne-Marie Mastraccio, House Chair Government Oversight Committee
FROM:	Senator Mike Carpenter, Senate Chair M Representative Donna, House Chair $\Delta \beta$ Joint Standing Committee on Judiciary
DATE:	February 27, 2020
Re:	Quasi-Independent State Entity Review of the Maine Human Rights Commission

We are pleased to report the results of the Joint Standing Committee on Judiciary's review of the Maine Human Rights Commission pursuant to the laws governing quasiindependent state entities in Title 5, chapter 379, subchapter 3 of the Maine Revised Statutes.

As required by section 12023, subsection 3 of Title 5, the Committee met on February 26, 2020 to review the written policies and procedures to determine whether they are consistent with the expectations established in section 12022, subsections 3 to 5. In addition, the Committee reviewed the reports submitted by the Maine Human Rights Commission under section 12023, subsection 2 within the past two calendar years to determine whether all reported waivers of competitive procurement and reported contributions were in compliance with Commission's policies and procedures, including proper justification and documentation.

Based on our review, the Committee finds that:

- The Maine Human Rights Commission operates under the oversight of the Department of Financial and Administrative Services for its policies and procedures with respect to procurements. State law and that agency's written policy and procedures for procurement are generally consistent with the expectations established in section 12022, subsection 3.
- The Maine Human Rights Commission has adopted a written policy and procedures governing use of the entity's resources for contributions as required by section 12022, subsection 4.

- The Maine Human Rights Commission stated that it follows the policies and procedures in the Office of the State Controller's State Administrative & Accounting Manual with respect to travel and meals expenses. (The Commission does not allow for entertainment expenses.) The provisions of State Administrative & Accounting Manual governing travel and meal expenses are generally consistent with the expectations of section 12022, subsection 5, except that (a) these costs are not required to be budgeted and accounted for separately and (b) the governing body is not required to approve the annual budget for these costs and be provided periodic reports on such costs. In addition, the Committee notes that Sections 10.10.10.a and 10.50.25.c of the State Administrative & Accounting Manual require each agency to have its own written internal policies and procedures governing travel-related costs, and the Commission has adopted an internal policy.
- The Maine Human Rights Commission did not report any waivers of competitive procurement exceeding \$10,000 or contributions exceeding \$1,000 in the reports it submitted pursuant to section 12023, subsection 2 in the past two calendar years.
- cc: Members, Joint Standing Committee on Judiciary Members, Government Oversight Committee Amy Sneirson, Executive Director, Maine Human Rights Commission Danielle Fox, Director, OPEGA Marion Hylan Barr, Director OPLA

NED CLAXTON, DISTRICT 20, CHAIR SUSAN DESCHAMBAULT, DISTRICT 32 PAUL T. DAVIS, DISTRICT 4

LYNNE CASWELL, LEGISLATIVE ANALYST CHERYL MCGOWAN, COMMITTEE CLERK



ROLAND DANNY MARTIN SINCLAIR, CHAIR MARK E. BRYANT, WINDHAM MAUREEN TERRY, GORHAM SARAH PEBWORTH, BLUE HILL ROGER E. REED, CARMEL FRANCES M. HEAD, BETHEL MARYANNE KINNEY, KNOX WILLIAM R. TUELL, EAST MACHIAS JEFFREY EVANGELOS, FRIENDSHIP WALTER N. RISEMAN, HARRISON

STATE OF MAINE ONE HUNDRED AND TWENTY-NINTH LEGISLATURE COMMITTEE ON STATE AND LOCAL GOVERNMENT

- TO: Senator Justin Chenette, Senate Chair Representative Anne-Marie Mastraccio, House Chair Government Oversight Committee
- FROM: Senator Ned Claxton, Senate Chair W Representative Roland Danny Martin, House Chair Joint Standing Committee on State and Local Government

DATE: March 12, 2020

Re: Quasi-Independent State Entity Review of the Maine Municipal Bond Bank

We are pleased to report the results of the Joint Standing Committee on State and Local Government's review of the Maine Municipal Bond Bank ("MMBB") pursuant to the laws governing quasi-independent state entities in Title 5, chapter 379, subchapter 3 of the Maine Revised Statutes.

On February 11, 2020, we wrote to the Executive Director of MMBB to request copies of the written policies and procedures governing procurement, contributions, and travel, meals and entertainment to the Committee for its review. As required by section 12023, subsection 3 of Title 5, the Committee met on February 24, 2020 to review those written policies and procedures and determine whether they are consistent with the expectations established in section 12022, subsection 3 to 5. In addition, the Committee reviewed the reports submitted by MMBB under section 12023, subsection 2 within the past 2 calendar years to determine whether all reported waivers of competitive procurement and reported contributions were in compliance with Commission's policies and procedures, including proper justification and documentation.

Our committee is pleased to report the following:

- 1. The Policies and procedures adopted by MMBB board are consistent with expectations established in Title 5 section 12022, subsections 3 to 5;
- 2. All reported waivers of competitive procurement during the period under review were in compliance with MMBB adopted policies and procedures; and

HOUSE

- 3. MMBB had no reported contributions during the period under review.
- cc: Members, Joint Standing Committee on State and Local Government Members, Government Oversight Committee Terry Hayes, Executive Director, MMBB Danielle Fox, Director, OPEGA Marion Hylan Barr, Director OPLA

NED CLAXTON, DISTRICT 20, CHAIR SUSAN DESCHAMBAULT, DISTRICT 32 PAUL T. DAVIS, DISTRICT 4

LYNNE CASWELL, LEGISLATIVE ANALYST CHERYL MCGOWAN, COMMITTEE CLERK



ROLAND DANNY MARTIN SINCLAIR, CHAIR MARK E. BRYANT, WINDHAM MAUREEN TERRY, GORHAM SARAH PEBWORTH, BLUEHILL ROGER E. REED, CARMEL FRANCES M. HEAD, BETHEL MARYANNE KINNEY, KNOX WILLIAM R. TUELL, EAST MACHIAS JEFFREY EVANGELOS, FRIENDSHIP WALTER N. RISEMAN, HARRISON

STATE OF MAINE ONE HUNDRED AND TWENTY-NINTH LEGISLATURE COMMITTEE ON STATE AND LOCAL GOVERNMENT

TO:	Senator Justin Chenette, Senate Chair Representative Anne-Marie Mastraccio, House Chair Government Oversight Committee
FROM:	Senator Ned Claxton, Senate Chair Representative Roland Danny Martin, House Chair Joint Standing Committee on State and Local Government
DATE:	March 2, 2020
Re:	Quasi-Independent State Entity Review of the Maine Government Facilities Authority

We are pleased to report the results of the Joint Standing Committee on State and Local Government's review of the Maine Government Facilities Authority ("MGFA") pursuant to the laws governing quasi-independent state entities in Title 5, chapter 379, subchapter 3 of the Maine Revised Statutes.

On February 11, 2020, we wrote to the Executive Director of MGFA to request copies of the written policies and procedures governing procurement, contributions, and travel, meals and entertainment to the Committee for its review. As required by section 12023, subsection 3 of Title 5, the Committee met on February 24, 2020 to review those written policies and procedures and determine whether they are consistent with the expectations established in section 12022, subsection 3 to 5. In addition, the Committee reviewed the reports submitted by MGFA under section 12023, subsection 2 within the past 2 calendar years to determine whether all reported waivers of competitive procurement and reported contributions were in compliance with Commission's policies and procedures, including proper justification and documentation.

Our committee is pleased to report the following:

- 1. The Policies and procedures adopted by MGFA board are consistent with expectations established in Title 5 section 12022, subsections 3 to 5;
- 2. All reported waivers of competitive procurement during the period under review were in compliance with MGFA adopted policies and procedures; and

HOUSE

3. MGFA had no reported contributions during the period under review.

Sincerely,

Ned Claxton, Senate Chair

Roland Danny Martin, House Chair

cc: Members, Joint Standing Committee on State and Local Government Members, Government Oversight Committee Terry Hayes, Executive Director, MGFA Danielle Fox, Director, OPEGA Marion Hylan Barr, Director OPLA

SENATE

G. WILLIAM DIAMOND, DISTRICT 26, CHAIR BENJAMIN M. CHIPMAN, DISTRICT 27 BRADLEE THOMAS FARRIN, DISTRICT 3

SAMUEL PRAWER, LEGISLATIVE ANALYST

DARLENE SIMONEAU, COMMITTEE CLERK

HOUSE

ANDREW J. MCLEAN, GORHAM, CHAIR MARK E. BRYANT, WINDHAM BETTY A. AUSTIN, SKOWHEGAN BENJAMIN T. COLLINGS, PORTLAND BETTYANN W. SHEATS, AUBURN BRUCE A. WHITE, WATERVILLE MICHAEL D. PERKINS, OAKLAND RICHARD M. CEBRA, NAPLES DUSTIN MICHAEL WHITE, WASHBURN THOMAS H. MARTIN, JR., GREENE

STATE OF MAINE ONE HUNDRED AND TWENTY-NINTH LEGISLATURE COMMITTEE ON TRANSPORTATION

March 12, 2020

- TO: Senator Justin Chenette, Senate Chair Representative Anne-Marie Mastraccio, House Chair Government Oversight Committee
- FROM: Senator Bill Diamond, Senate Chair Representative Andrew McLean, House Chair Joint Standing Committee on Transportation
- SUBJ: Quasi-Independent State Entity Reviews of the Maine Turnpike Authority, Northern New England Passenger Rail Authority, and Maine Port Authority

The Joint Standing Committee on Transportation is pleased to report the results of the its review of the Maine Turnpike Authority, Northern New England Passenger Rail Authority, and Maine Port Authority pursuant to the laws governing quasi-independent state entities in Title 5, chapter 379, subchapter 3 of the Maine Revised Statutes.

As required by Title 5, section 12023, subsection 3, the committee met to review each quasiindependent entity's annual reports to the Legislature for the previous two calendar years to assess whether policies adopted by each entity are consistent with the requirements of Title 5, section 12022, subsections 3 to 5, and whether reported waivers of competitive procurement and contributions are in compliance with adopted policies.

After review, the committee is pleased to report that it did not find any inconsistencies between the entities' policies and procedures and that it did not find any of the entities' reported waivers of competitive procurement and reported contributions to be out of compliance with the policies and procedures.

Thank you for your opportunity to report to you on these matters.

Sincerely,

Senate Chair

Andrew J. McLean House Chair

cc: Members, Joint Standing Committee on Transportation Peter Mills, Executive Director, Maine Turnpike Authority Patricia Quinn, Executive Director, Northern New England Passenger Rail Authority Jonathan Nass, Chief Executive Officer, Maine Port Authority Danielle Fox, Director, OPEGA Marion Hylan Barr, Director, OPLA