MRS Office of Tax Policy Presentation for December 2023 Revenue Forecast

Undedicated Revenues - General Fund For the Twelfth Month Ended June 30, 2023 For the Fiscal Year Ending June 30, 2023 **Comparison to Budget**

PRELIMINARY AND TENTATIVE FOR VERIFICATION PURPOSES & INTERNAL USE ONLY

	_		Month					Fiscal Year to Date						_	
		Actual		Budget	C	Variance Over(Under)	Percent Over(Under)		Actual	Budget	C	Variance Over(Under)	Percent Over(Under)		otal Budgeted Fiscal Year ding 6/30/2023
Sales and Use Tax	S	186,928,833	S	182,737,411	S	4,191,422	2.3 %	S	\$ 2,173,045,809	\$ 2,166,711,247	S	6,334,562	0.3 %	S	2,166,711,247
Service Provider Tax		4,190,892		4,788,753		(597,861)	(12.5)%		51,464,619	52,062,521		(597,902)	(1.1)%		52,062,521
Individual Income Tax		254,972,184		251,066,573		3,905,611	1.6 %		2,473,478,947	2,430,727,867		42,751,080	1.8 %		2,430,727,867
Corporate Income Tax		72,096,389		30,672,078		41,424,311	135.1 %		451,211,056	395,188,198		56,022,858	14.2 %		395,188,198
Cigarette and Tobacco Tax		11,403,062		14,371,195		(2,968,133)	(20.7)%		149,909,124	151,977,357		(2,068,233)	(1.4)%		151,977,357
Insurance Companies Tax		35,956,367		35,765,425		190,942	0.5 %		114,172,706	110,810,000		3,362,706	3.0 %		110,810,000
Estate Tax		220,173		1,499,314		(1,279,141)	(85.3)%		30,117,577	31,400,000		(1,282,423)	(4.1)%		31,400,000
Fines, Forfeits & Penalties		2,260,102		425,400		1,834,702	431.3 %		10,576,399	8,916,686		1,659,713	18.6 %		8,916,686
Income from Investments		8,398,290		3,475,428		4,922,862	141.6 %		33,812,410	29,283,164		4,529,246	15.5 %		29,283,164
Transfer from Lottery Commission		5,467,786		5,115,381		352,405	6.9 %		72,084,673	66,500,000		5,584,673	8.4 %		66,500,000
Transfers for Tax Relief Programs		(436,394)		(203,311)		(233,083)	(114.6)%		(81,514,948)	(81,350,000)		(164, 948)	(0.2)%		(81,350,000)
Transfer to Municipal Revenue Sharing		(22,416,979)		(20,053,654)		(2,363,325)	(11.8)%		(263,395,959)	(261,001,187)		(2,394,772)	(0.9)%		(261,001,187)
Other Taxes and Fees		17,079,602		14,124,477		2,955,125	20.9 %		152,641,514	152,448,015		193,499	0.1 %		152,448,015
Other Revenues		11,621,338		12,826,332		(1,204,994)	(9.4)%		11,888,085	10,736,705		1,151,380	10.7 %		10,736,705
Total Collected	\$	587,741,646	\$	536,610,802	\$	51,130,844	9.5 %	\$	\$ 5,379,492,013	\$ 5,264,410,573	\$	115,081,440	2.2 %	\$	5,264,410,573

NOTES:

 Included in the above is \$22,416,979 for the month and \$263,395,959 year to date, that was set aside for Revenue Sharing with cities and towns.
Figures reflect estimates of the Maine State Revenue Forecasting Committee approved in May 2023, laws enacted through the 131st Legislature, 1st Regular Session and 1st Special Session for all laws and any emergency laws.

(3) This report has been prepared from preliminary month end figures and is subject to change.

Exhibit I

Undedicated Revenues - General Fund For the Twelfth Month Ended June 30, 2023 and 2022 For the Fiscal Year Ending June 30, 2023 and 2022 Comparison to To Prior Year

PRELIMINARY AND TENTATIVE FOR VERIFICATION PURPOSES & INTERNAL USE ONLY

		Mo	nth		Fiscal Year to Date						
	Current Year	Prior Year	Variance Over(Under)	Percent Over(Under)	Current Year	Prior Year	Variance Over(Under)	Percent Over(Under)			
Sales and Use Tax	\$ 186,928,833 \$	212,095,895	\$ (25,167,063)	(11.9)%	\$ 2,173,045,809	\$ 2,078,875,746	\$ 94,170,064	4.5 %			
Service Provider Tax	4,190,892	5,192,901	(1,002,009)	(19.3)%	51,464,619	51,328,641	135,978	0.3 %			
Individual Income Tax	254,972,184	257,906,645	(2,934,460)	(1.1)%	2,473,478,947	2,580,656,661	(107, 177, 714)	(4.2)%			
Corporate Income Tax	72,096,389	81,477,801	(9,381,412)	(11.5)%	451,211,056	415,817,438	35,393,618	8.5 %			
Cigarette and Tobacco Tax	11,403,062	12,191,533	(788,471)	(6.5)%	149,909,124	146,424,162	3,484,963	2.4 %			
Insurance Companies Tax	35,956,367	32,149,122	3,807,245	11.8 %	114,172,706	101,673,456	12,499,250	12.3 %			
Estate Tax	220,173	538,619	(318,446)	(59.1)%	30,117,577	34,183,165	(4,065,589)	(11.9)%			
Fines, Forfeits & Penalties	2,260,102	613,963	1,646,139	268.1 %	10,576,399	4,905,201	5,671,198	115.6 %			
Income from Investments	8,398,290	2,582,434	5,815,857	225.2 %	33,812,410	9,023,821	24,788,589	274.7 %			
Transfer from Lottery Commission	5,467,786	5,032,611	435,176	8.6 %	72,084,673	71,351,415	733,258	1.0 %			
Transfers for Tax Relief Programs	(436,394)	(208,008)	(228,385)	(109.8)%	(81,514,948)	(78,022,118)	(3,492,830)	(4.5)%			
Transfer to Municipal Revenue Sharing	(22,416,979)	(20,131,914)	(2,285,065)	(11.4)%	(263,395,959)	(232,362,929)	(31,033,029)	(13.4)%			
Other Taxes and Fees	17,079,602	18,236,882	(1,157,280)	(6.3)%	152,641,514	160,147,600	(7,506,085)	(4.7)%			
Other Revenues	11,621,338	21,202,508	(9,581,170)	(45.2)%	11,888,085	47,611,311	(35,723,226)	(75.0)%			
Total Collected	\$ 587,741,646 \$	628,880,991	\$ (41,139,345)	(6.5)%	\$ 5,379,492,013	\$ 5,391,613,569	\$ (12,121,557)	(0.2)%			

Undedicated Revenues - Highway Fund For the Twelfth Month Ended June 30, 2023 For the Fiscal Year Ending June 30, 2023 Comparison to Budget

PRELIMINARY AND TENTATIVE FOR VERIFICATION PURPOSES & INTERNAL USE ONLY

-		Fiscal Year to Date							_				
	Actual	Budget	Variance Over(Under)	Percent Over(Under)		Actual		Budget	0	Variance ver(Under)	Percent Over(Under)		otal Budgeted Fiscal Year ding 6/30/2023
Fuel Taxes \$	19,815,241	\$ 27,679,227	\$ (7,863,986)	(28.4)%	\$	222,424,911	\$	228,842,987	\$	(6,418,076)	(2.8)%	ŝ	228,842,987
Motor Vehicle Registration & Fees Motor Vehicle Inspection Fees	6,644,730 675,444	2,962,924 35,037	3,681,806 640,407	124.3 % 1,827.8 %		106,855,980 3,136,970		97,356,288 2,777,500		9,499,692 359,470	9.8 % 12.9 %		97,356,288 2,777,500
Miscellaneous Taxes & Fees	214,548	78,701	135,847	172.6 %		1,700,245		1,416,470		283,775	20.0 %		1,416,470
Fines, Forfeits & Penalties	101,191	50,538	50,653	100.2 %		1,212,226		606,412		605,814	99.9 %		606,412
Earnings on Investments	248,954	39,624	209,330	528.3 %		705,724		453,320		252,404	55.7 %		453,320
All Other	715,509	564,666	150,843	26.7 %		13,500,345		13,123,353		376,992	2.9 %		13,123,353
Total Collected \$	28,415,617	\$ 31,410,717	\$ (2,995,100)	(9.5)%	\$	349,536,401	\$	344,576,330	\$	4,960,071	1.4 %	\$	344,576,330

Undedicated Revenues - Highway Fund For the Twelfth Month Ended June 30, 2023 and 2022 For the Fiscal Year Ending June 30, 2023 and 2022 Comparison to To Prior Year

PRELIMINARY AND TENTATIVE FOR VERIFICATION PURPOSES & INTERNAL USE ONLY

	_	Month							Fiscal Year to Date							
	С	urrent Year		Prior Year	0	Variance wer(Under)	Percent Over(Under)	(Current Year		Prior Year	(Variance Over(Under)	Percent Over(Under)		
Fuel Taxes Motor Vehicle Registration & Fees Motor Vehicle Inspection Fees Miscellaneous Taxes & Fees Fines, Forfeits & Penalties Earnings on Investments All Other	ŝ	19,815,241 6,644,730 675,444 214,548 101,191 248,954 715,509	\$	18,925,608 6,765,094 534,446 194,034 113,662 33,549 530,896	S	889,633 (120,364) 140,998 20,514 (12,471) 215,405 184,613	4.7 % (1.8)% 26.4 % 10.6 % (11.0)% 642.1 % 34.8 %	S	222,424,911 106,855,980 3,136,970 1,700,245 1,212,226 705,724 13,500,345	S	222,781,779 102,460,134 2,920,344 1,693,892 1,381,965 189,723 13,427,987	\$	(356,868) 4,395,846 216,626 6,352 (169,739) 516,002 72,358	(0.2)% 4.3 % 7.4 % 0.4 % (12.3)% 272.0 % 0.5 %		
Total Collected	\$	28,415,617	\$	27,097,289	\$	1,318,328	4.9 %	\$	349,536,401	\$	344,855,823	\$	4,680,577	1.4 %		

Undedicated Revenues - General Fund For the Fourth Month Ended October 31, 2023 For the Fiscal Year Ending June 30, 2024 Comparison to Budget

PRELIMINARY AND TENTATIVE FOR VERIFICATION PURPOSES & INTERNAL USE ONLY

		Mo	onth						
	Actual	Budget	Variance Over(Under)	Percent Over(Under)	Actual	Budget	Variance Over(Under)	Percent Over(Under)	Total Budgeted Fiscal Year Ending 6/30/2024
Sales and Use Tax	\$ 211,048,543	\$ 201,957,888	\$ 9,090,655	4.5 %	\$ 878,910,791	\$ 831,031,451	\$ 47,879,340	5.8 %	\$ 2,190,029,171
Service Provider Tax	4,575,669	4,353,243	222,426	5.1 %	17,855,209	17,025,922	829,287	4.9 %	49,212,224
Individual Income Tax	200,819,122	179,782,254	21,036,868	11.7 %	809,807,875	799,044,613	10,763,262	1.3 %	2,394,473,715
Corporate Income Tax	18,385,611	9,925,617	8,459,994	85.2 %	122,275,352	114,815,689	7,459,663	6.5 %	355,623,000
Cigarette and Tobacco Tax	14,003,194	13,555,342	447,852	3.3 %	56,363,036	55,131,852	1,231,184	2.2 %	156,599,546
Insurance Companies Tax	10,409,205	9,239,091	1,170,114	12.7 %	11,391,964	10,769,535	622,429	5.8 %	114,490,000
Estate Tax	373,468	2,109,502	(1,736,034)	(82.3)%	3,399,514	8,522,488	(5,122,974)	(60.1)%	25,400,000
Fines, Forfeits & Penalties	967,468	778,545	188,923	24.3 %	3,678,436	4,750,631	(1,072,195)	(22.6)%	16,293,650
Income from Investments	4,918,488	2,120,373	2,798,115	132.0 %	14,487,880	6,329,989	8,157,891	128.9 %	26,939,649
Transfer from Lottery Commission	1,967,191	4,905,660	(2,938,469)	(59.9)%	23,689,054	22,075,472	1,613,582	7.3 %	65,000,000
Transfer from Liquor Commission	-			- %	7,000,000	7,000,000		- %	7,000,000
Transfers for Tax Relief Programs	(424,425)	(229,034)	(195,391)	(85.3)%	(3,647,768)	(229,034)	(3,418,734)	(1,492.7)%	(84,490,000)
Transfer to Municipal Revenue Sharing	(29,259,769)	(28,895,422)	(364,347)	(1.3)%	(95,610,429)	(91,767,668)	(3,842,761)	(4.2)%	(252,841,376)
Auto Sales Tax Transfer to Highway Fund	(53,456,007)	(50,006,825)	(3,449,182)	(6.9)%	(107,534,228)	(101,861,600)	(5,672,628)	(5.6)%	(101,861,600)
Other Taxes and Fees	25,005,063	22,645,208	2,359,855	10.4 %	55,370,050	51,371,271	3,998,779	7.8 %	147,241,194
Other Revenues	(9,564,070)	(10,589,323)	1,025,253	9.7 %	(28,134,088)	(29,427,668)	1,293,580	4.4 %	961,158
Total Collected	\$ 399,768,752	\$ 361,652,119	\$ 38,116,633	10.5 %	\$ 1,769,302,648	\$ 1,704,582,943	\$ 64,719,705	3.8 %	\$ 5,110,070,331

NOTES:

 Included in the above is \$29,259,769 for the month and \$95,610,429 year to date, that was set aside for Revenue Sharing with cities and towns.
Figures reflect estimates of the Maine State Revenue Forecasting Committee approved in May 2023, laws enacted through the 131st Legislature, 1st Regular Session and 1st Special Session for all laws and any emergency laws.

Undedicated Revenues - General Fund For the Fourth Month Ended October 31, 2023 and 2022 For the Fiscal Year Ending June 30, 2024 and 2023 Comparison to To Prior Year

PRELIMINARY AND TENTATIVE FOR VERIFICATION PURPOSES & INTERNAL USE ONLY

	_	Month						Fiscal Year to Date							
	(Current Year		Prior Year	(Variance Over(Under)	Percent Over(Under)		Current Year		Prior Year	(Variance Over(Under)	Percent Over(Under)	
Sales and Use Tax	s	211,048,543	S	204,119,083	S	6,929,461	3.4 %	S	878,910,791	Ŝ	848,275,792	S	30,634,999	3.6 %	
Service Provider Tax		4,575,669		5,534,994		(959,325)	(17.3)%		17,855,209		17,942,844		(87,635)	(0.5)%	
Individual Income Tax		200,819,122		191,647,428		9,171,694	4.8 %		809,807,875		787,235,526		22,572,349	2.9 %	
Corporate Income Tax		18,385,611		10.095.617		8,289,994	82.1 %		122,275,352		131,186,078		(8,910,726)	(6.8)%	
Cigarette and Tobacco Tax		14,003,194		10,085,649		3,917,545	38.8 %		56,363,036		52,786,484		3,576,553	6.8 %	
Insurance Companies Tax		10,409,205		9,410,167		999,038	10.6 %		11,391,964		11,101,180		290,784	2.6 %	
Estate Tax		373,468		4,893,999		(4,520,531)	(92.4)%		3,399,514		21,331,868		(17,932,354)	(84.1)%	
Fines, Forfeits & Penalties		967,468		116,283		851,186	732.0 %		3,678,436		2,629,461		1,048,975	39.9 %	
Income from Investments		4,918,488		1,763,751		3,154,737	178.9 %		14,487,880		4,793,748		9,694,132	202.2 %	
Transfer from Lottery Commission		1,967,191		6,675,164		(4,707,973)	(70.5)%		23,689,054		24,050,275		(361,221)	(1.5)%	
Transfer from Liquor Commission							- %		7,000,000				7,000,000	- %	
Transfers for Tax Relief Programs		(424,425)		(229, 171)		(195,254)	(85.2)%		(3,647,768)		(1,550,061)		(2,097,707)	(135.3)%	
Transfer to Municipal Revenue Sharing		(29,259,769)		(29,343,598)		83,829	0.3 %		(95,610,429)		(96,507,508)		897,079	0.9 %	
Auto Sales Tax Transfer to Highway Fund		(53,456,007)				(53,456,007)	- %		(107,534,228)				(107,534,228)	- %	
Other Taxes and Fees		25,005,063		21,068,607		3,936,456	18.7 %		55,370,050		50,488,022		4,882,028	9.7 %	
Other Revenues		(9,564,070)		(9,872,960)		308,890	3.1 %		(28,134,088)		(21,275,903)		(6,858,185)	(32.2)%	
Total Collected	\$	399,768,752	\$	425,965,012	\$	(26,196,261)	(6.1)%	\$	1,769,302,648	\$	1,832,487,807	\$	(63,185,159)	(3.4)%	

STATE OF MAINE Undedicated Revenues - Highway Fund For the Fourth Month Ended October 31, 2023 For the Fiscal Year Ending June 30, 2024 Comparison to Budget

Month Fiscal Year to Date Total Budgeted Variance Fiscal Year Variance Percent Percent Actual Budget Over(Under) Over(Under) Actual Budget Over(Under) Over(Under) Ending 6/30/2024 Fuel Taxes 19,172,949 19,286,308 (113,359)(0.6)% 79,675,777 71,742,651 7,933,126 11.1 % 222,871,844 S s s Motor Vehicle Registration & Fees 4,863,013 8,879,677 (4,016,664) (45.2)% 34,967,361 32,775,560 2,191,801 6.7 % 94,237,008 Motor Vehicle Inspection Fees (87.5)% 1,060,860 3,182,600 33,117 265,215 (232,098)556,765 (504,096) (47.5)% Miscellaneous Taxes & Fees 56,507 110,169 (53,662)(48.7)% 392,657 481,246 (88.589)(18.4)% 1,429,470 82,100 24,807 363,552 Fines, Forfeits & Penalties 57,293 43.3 % 244,640 118,912 48.6 % 606,492 122,838 40,173 205.8 % 291,897 78,824 27.0 % 613,276 Earnings on Investments 82,665 370,721 Auto Sales Tax Transfer 53,456,007 50,006,825 3,449,182 6.9 % 107,534,228 101,861,600 5,672,628 5.6 % 101,861,600 Transfer from Liquor Commission 8,364,754 5,000,000 3,364,754 67.3 % 21,163,538 13,000,000 8,163,538 62.8 % 53,000,000 All Other 208,257 411,402 (203,145) (49.4)% 1,596,315 2,032,099 (435,784) (21.4)% 11,911,285 **Total Collected** 86,359,543 84,057,062 2,302,481 2.7 % 246,620,915 223,490,553 23,130,362 10.3 % 489,713,575 S S S \$ S S

NOTE: This report has been prepared from preliminary month end figures and is subject to change.

PRELIMINARY AND TENTATIVE FOR VERIFICATION PURPOSES & INTERNAL USE ONLY

Undedicated Revenues - Highway Fund For the Fourth Month Ended October 31, 2023 and 2022 For the Fiscal Year Ending June 30, 2024 and 2023 Comparison to To Prior Year

PRELIMINARY AND TENTATIVE FOR VERIFICATION PURPOSES & INTERNAL USE ONLY

	_	Month							Fiscal Year to Date							
	Cu	irrent Year		Prior Year	C	Variance Over(Under)	Percent Over(Under)	(Current Year		Prior Year	(Variance Over(Under)	Perc Over(U		
Fuel Taxes	ŝ	19,172,949	\$	19,813,995	\$	(641,046)	(3.2)%	ŝ	79,675,777	ŝ	80,794,359	S	(1,118,582)		(1.4)%	
Motor Vehicle Registration & Fees		4,863,013		9,835,259		(4,972,246)	(50.6)%		34,967,361		36,791,280		(1,823,919)		(5.0)%	
Motor Vehicle Inspection Fees		33,117		217,397		(184, 280)	(84.8)%		556,765		409,513		147,252		36.0 %	
Miscellaneous Taxes & Fees		56,507		149,158		(92,651)	(62.1)%		392,657		588,913		(196,256)		(33.3)%	
Fines, Forfeits & Penalties		82,100		104,953		(22,853)	(21.8)%		363,552		448,165		(84,613)		(18.9)%	
Earnings on Investments		122,838		44,708		78,131	174.8 %		370,721		109,287		261,434		239.2 %	
Auto Sales Tax Transfer		53,456,007				53,456,007	- %		107,534,228				107,534,228		%	
Transfer from Liquor Commission		8,364,754				8,364,754	- %		21,163,538				21,163,538		%	
All Other		208,257		436,556		(228,300)	(52.3)%		1,596,315		2,174,608		(578,293)		(26.6)%	
Total Collected	\$	86,359,543	\$	30,602,026	\$	55,757,517	182.2 %	\$	246,620,915	\$	121,316,124	\$	125,304,790		103.3 %	
	=							=		_						

Sales & Use Tax and Service Provider Tax

Sales Tax History and Forecast

Fiscal Year	Actual and Recommended Forecast	Annual Growth	Variance/ Revision (\$)	Variance/ Revision (%)
2019	\$1,503.8	5.6%		
2020	\$1,555.7	3.5%		
2021	\$1,804.2	16.0%		
2022	\$2,078.9	15.2%		
2023	\$2,173.0	4.5%	\$6.3	0.3%
2024	\$2,247.4	3.4%	\$57.4	2.6%
2025	\$2,280.3	1.5%	\$43.2	1.9%
2026	\$2,320.5	1.8%	\$46.7	2.1%
2027	\$2,373.2	2.3%	\$52.8	2.3%

\$million

• Main source of revision: Unexpected resilience of consumer spending

• FY24 revenue through October \$47.9 million over budget

Forecast of Revenue and Consumer Spending



• New CEFC forecast features greater consumer spending growth in CY2023-24 compared to previous forecast.

Sales & Use Tax Revenue by Fiscal Year

Actual and December 2023 forecast recommendations (2015=100)



- 7.7% average annual growth in nominal revenue FY 2015 2023
- 2.0% average annual growth in nominal revenue FY 2023 2027

CEFC forecast—Real consumer spending by calendar year



• Lower inflation, higher personal income, and lower personal saving in new CEFC forecast imply continuing, though modest, growth in real spending

PCE Composition – Moody's baseline forecast



• Continuing shift from goods to services causes real sales tax revenue to keep declining despite continued growth in total real spending

Source of Forecast Adjustments

(%)

	2023	2024	2025	2026	2027
Non-auto 5.5% Sales	\$6.7	\$13.5	\$9.0	\$12.6	\$20.1
Non-auto 5.5% Sales	(0.5%)	(1.0%)	(0.7%)	(0.9%)	(1.4%)
Auto Sales 5.5%	-\$0.9	\$13.5	\$17.8	\$18.6	\$18.6
Auto Sales 5.5%	(-0.3%)	(4.7%)	(6.1%)	(6.4%)	(6.3%)
Lodging 0%	\$2.6	\$1.9	\$2.8	\$3.4	\$5.0
Lodging 9%	(1.6%)	(1.1%)	(1.6%)	(1.9%)	(2.8%)
Droparad Eaad 8%	\$5.5	\$21.0	\$19.5	\$19.1	\$18.7
Prepared Food 8%	(1.6%)	(6.2%)	(5.6%)	(5.3%)	(5.0%)
Short-term auto rental 10%	-\$0.01	\$2.2	\$2.1	\$2.0	\$1.7
Short-term auto rentai 10%	(-0.1%)	(13.8%)	(13.4%)	(12.8%)	(10.2%)
Adult use cannabis 10%	-\$0.3	-\$5.1	-\$7.7	-\$10.5	-\$13.6
Auur use cannabis 10%	(-1.4%)	(-18.2%)	(-23.0%)	(-27.0%)	(-31.3%)

Service Provider Tax History and Forecast

Fiscal Year	Actual and Recommended Forecast	Annual Growth	Revision to current forecast (\$)	Revision to current forecast (%)
2019	\$59.01	-0.99%		
2020	\$58.01	-1.70%		
2021	\$51.35	-11.48%		
2022	\$51.56	0.41%		
2023	\$51.46	-0.19%	-\$0.60	-1.15%
2024	\$49.11	-4.58%	-\$0.10	-0.21%
2025	\$47.39	-3.51%	-\$0.36	-0.75%
2026	\$45.94	-3.04%	-\$0.35	-0.76%
2027	\$44.52	-3.11%	-\$0.36	-0.80%

- In FY2024 through October tax liability is below the May forecast, but actual revenue is above forecast
- December forecast assumes payments will return to more historically normal patterns, with faster long-run decline than the May forecast

Individual Income Tax

Individual Income Tax History and Forecast \$million

Fiscal Year	Actual and Recommended Forecast	Annual Growth	Revision to current forecast (\$)	Revision to current forecast (%)
2019	\$1,701.0	6.6%		
2020	\$1,836.0	7.9%		
2021	\$2,069.7	12.7%		
2022	\$2,580.7	24.7%		
2023	\$2,473.5	-4.2%		
2024	\$2,436.1	-1.5%	\$41.6	1.74%
2025	\$2,476.5	1.7%	\$75.5	3.14%
2026	\$2,574.5	4.0%	\$81.6	3.27%
2027	\$2,720.3	5.7%	\$104.5	4.00%

Individual Income Tax Main Points

- New wage and inflation forecasts have significant positive effects on the revenue forecast.
- We are recommending increases to the nonresident tax liability forecast.
- Nonwage income forecast changes, such as capital gains and business income, are relatively minor factors in the recommended revisions.
- Tax policy and other non-economic factors reduce revenue growth in FY 2024 and especially in FY 2025.

Individual Income Tax Revenue (\$million)

	Calendar Yea	ar Revenue Thro	ough October	Variance Since May 1st Forecast				
	2022	2023	Growth	FY 23	FY 24	Total		
Primarily TY 23 vs. TY 22:								
Withholding*	\$1,614.8	\$1,706.5	5.7%	\$8.2	\$10.0	\$18.2		
Estimated Payments**	\$331.5	\$292.1	-11.9%	\$8.7	-\$22.7	-\$14.0		
EP + WH	\$1,946.3	\$1,998.6	2.7%	\$16.9	-\$12.7	\$4.2		
Primarily TY 22 vs. TY 21:								
Payments	\$659.5	\$509.7	-22.7%	\$11.0	\$34.1	\$45.0		
Refunds	-\$480.2	-\$574.4	19.6%	\$16.6	-\$5.7	\$10.9		
Payments + Refunds	\$179.3	-\$64.7	-136.1%	\$27.6	\$28.4	\$56.0		
Fiduciary	\$36.3	\$1.6	-95.7%	-\$1.7	-\$5.0	-\$6.7		
Total	\$2,161.9	\$1,935.4	-10.5%	\$42.8	\$10.8	\$53.5		

*Excludes certain one-time revenue in FY 2023.

**February – October revenue. Some revenue booked in early February is reallocated to January in both years.

Influences on Income Tax Growth Rates Unrelated to Economic/Income Forecast

- FY 2024 revenue growth is approximately 2 percentage points higher if we disregard revenue from atypical one-time events in FY 2023.
- Policy changes significantly reduce tax year 2024 growth, impacting FY 24 and primarily FY 25 revenues
 - New forecast assumes TY 2024 full-year resident tax liability growth of -.7%.
 - Under a constant 2022 policy scenario, forecast growth would be 4.5%.
- Policy changes
 - Pension deduction maximum: \$25,000 in TY 2022, \$30,000 in TY 2023, and then increases to \$45,864 in TY 2024
 - Property Tax Fairness Credit increased generosity for taxpayers aged 65+ beginning TY 2024.
 - Dependent tax credit becomes refundable in 2024 and adjusted for inflation starting in 2025
 - The end of the student loan repayment pause results in large increases in the student loan repayment credit in TYs 2023 and 2024
 - 2022 2024 SLRTC forecast is \$33, \$64, and \$87 million

New CEFC Forecast: Key Changes

Calendar Years	2023	2024	2025	2026	2027			
Wage and Salary Income (Annual Percentage Change)								
CEFC Forecast 04/2023	6.0%	5.0%	4.0%	4.3%	4.3%			
CEFC Forecast 11/2023	7.5%	5.0%	4.0%	4.3%	4.3%			
CPI (Annual Percentage Cha	CPI (Annual Percentage Change)							
CEFC Forecast 04/2023	5.8%	4.0%	3.5%	3.5%	3.0%			
CEFC Forecast 04/2023	4.1%	3.2%	2.7%	2.7%	2.7%			

Full-year Resident Tax Liability: Impact of New Wage and Cost of Living Adjustment Forecasts (\$million)

Tax Year	COLAs	Wages	
2023	\$0	\$35.4	
2024	\$12.2	\$37.4	
2025	\$38.6	\$38.9	
2026	\$28.0	\$40.9	
2027	\$59.2	\$42.9	

- 1) Each column equals the new forecast of tax liability minus forecasted liability under all new assumptions except the COLA or wages.
- 2) The COLA forecast is based on the calendar year CPI forecast from the CEFC plus assumptions concerning quarterly inflation and the relationship between chained and regular CPI growth.



Tax Liability on Nonresident, Part-year, and Composite Tax Returns by Tax Year (\$million)

Income Tax Liability Before Refundable Credits 2019-21 and 2022 Assumptions by Residency (\$Million)

				May 1st F	orecast	Dec. 1st Forecast	
	2019	2021	2019-21 Growth	2022	2021-22 Growth	2022	2021-22 Growth
Nonresident	\$89.4	\$166.2	86.0%				
Part-year Resident	\$30.1	\$51.6	71.4%				
Composite	\$16.6	\$34.1	105.5%				
Total Not Full-Year Resident	\$136.1	\$251.9	85.1%	\$196.8	-21.9%	\$241.1	-4.3%
FY Resident	\$1,613.5	\$2,203.9	36.6%	\$2,216.5	0.6%	\$2,195.1	-0.4%

The current 2022 tax liability forecast is based on returns filed and posted through mid-November 2023 and assumptions on 2022 tax liability growth between mid-November 2023 and August 2026. The assumptions about how 2022 tax liability will evolve over time involve a heightened level of uncertainty due to MRS system and process changes that were implemented just prior to the October 15th extension return deadline. 2022 total tax liability and the resident-nonresident split may change over time as more suspended returns are released and return adjustments are made.



Income Tax Liability History and Forecast Other Than Full-Year Resident by Tax Year (\$million)



Forecast Risks

- Capital gains and business income forecasts
- Nonresident tax liability
- New tax credits with uncertain costs
 - Student loan repayment credit
 - Take up
 - Impact of income-driven repayment changes and other federal relief
 - Dirigo Credit
 - Both corporate and individual income tax
 - Main impact begins FY 2026
- Refunds for tax year 2022 extension returns

Looking forward to the next forecast

- The final estimated payment will influence our thinking about 2023 nonwage income
- Hope to have more clarity about 2022 extension return tax liability by residency and income growth by source

Corporate Income Tax



Assumed increase in TY22 liability of 30%, recognition of impact of conformity to federal amortization of R&D expenses, and lower increase in corporate pre-tax profits in tax years 2025-27.

Both forecasts include impact of DIRIGO business incentive enacted in biennial budget.

Other Taxes

Estate Tax

		Actu	ual			May 1, 2023 Fo	precast			December 1, 2	023 Forecast		
Calendar Year	Exemption Amount		Liability /1	Fiscal Year Receipts	Exemption Amount	Forecasted Increase in HH Net Worth	Forecasted Liability	Forecasted Fiscal Year Receipts	Exemption Amount	Forecasted Increase in HH Net Worth	Forecasted Liability	Forecasted Fiscal Year Receipts /3	Difference
2018	\$ 5,600,000		22,055,650	\$ 13,801,409	Amount		Liability	Receipts	Amount		Liability	Necerpts / 5	Difference
2019	\$ 5,700,000		14,143,679	\$ 15,851,350	-				-				
2020	\$ 5,800,000		44,293,194	\$ 21,079,344									
2021	\$ 5,870,000		47,136,869	\$ 40,399,594									
2022	\$ 6,010,000	\$	8,200,000/2	\$ 34,183,165		-5.5%	\$ 25,651,944			-3.0%	\$28,552,259		
2023	\$ 6,410,000			\$ 30,117,577		2.2%	\$ 25,314,026	\$ 31,400,000	_	6.2%	\$30,360,543		\$(1,282,423)
2024	\$ 6,800,000				\$ 6,780,000	1.4%	\$ 24,716,272	\$ 25,400,000	\$6,800,000	1.8%	\$29,936,459	\$23,600,000	\$ (1,800,000)
2025					\$ 7,050,000	2.7%	\$ 25,136,890	\$ 24,850,000	\$7,020,000	2.0%	\$30,276,431	\$30,050,000	\$ 5,200,000
2026					\$ 7,300,000	3.5%	\$ 26,071,290	\$ 25,000,000	\$7,210,000	3.1%	\$31,383,454	\$30,200,000	\$ 5,200,000
2027					\$ 7,560,000	3.6%		\$ 25,150,000	\$7,400,000	3.5%		\$30,275,000	\$ 5,125,000
1/ Subject t	o change becau	use c	of amended retu	Irns									
/2 Through	November 10, 2	023											
3/ Includes	actual receipts	throu	ugh October 31,	,2023									

• Stronger growth in Household Net Worth in CY23 and CY24, and slightly lower exemption amount in CY25-27 because of lower inflation forecast account for increase in revenue forecast after FY24.

Real Estate Transfer Tax

- Total RETT + CITT revenue is 4.4% below budget and 12.4% below last year FYTD through October.
- New forecast recommendation reduces General Fund revenue by 4% in FY 24 and |adjustments|<2% per year after FY 24

Forecast	Forecasts of Home Prices and Sales Used in Current and Prior Revenue Forecast								
	Existing Medi	an Home Price		Existing single-family home sales					
	Feb. 23	Nov. 23		Feb. 23	Nov. 23				
2023	-2.5%	11.0%		-7.4%	-19.1%				
2024	-3.7%	0.5%		15.3%	-1.2%				
2025	-0.8%	-2.5%		-4.2%	10.1%				
2026	2.5%	0.3%		-4.3%	-1.3%				
2027	3.2%	2.6%		5.9%	-1.8%				

BETE

- Reduce FY 24 reimbursement forecast by \$2.76 million and carry that adjustment through forecast.
- Reduction is motivated by partial 2023 MVR data showing only a 2.4% increase in BETE reimbursement requests for towns accounting for 72% of property tax year 2022 BETE reimbursement.
 - Slow growth due to declines in mill rates and share of BETE property eligible for reimbursement. Increasing total valuation and residential share of total valuation is likely responsible.

Growth Rates 2022-23 MVR, towns with completed MVR in 2022 and 2023					
Value of all BETE Property	7.90%				
Share of BETE that is reimbursable	-1.40%				
Weighted Mill Rate	-3.80%				
BETE Reimbursement Request	2.40%				

Weighted mill rate: Average mill rate weighted by 2022 reimbursable BETE property.

Ignoring details concerning TIFs, BETE reimbursement = BETE property value*[.5 + .5*personal property factor*(personal property factor>.05)] *mill rate. The personal property factor is increasing with personal property share of total valuation.

Adding 1 to each cell, the product of the first three rows equals reimbursement growth.

Insurance Premiums Tax

Fiscal Year	2024	2025	2026	2027
Recommended Adjustment (\$million)	\$3.97	\$5.67	\$5.50	\$5.72
Recommended Adjustment (%)	3.5%	4.8%	4.4%	4.4%

- Increase forecast growth for IPT (excluding nonadmitted premiums tax) from 3% to 6.5% in calendar year 2023 and 4% to 4.5% in calendar year 2024.
 - Moody's forecast of Maine PCE growth for financial services and insurance revised from 2.3% to 7.5% in 2023 and 4.7% to 6.3% in 2024.
 - Kaiser Family Foundation Employer Health Benefit Survey shows 7% average health insurance premium increase in 2023.
- Nonadmitted premiums revenue up 45% YoY FYTD through October. Assume partially timing but still increase forecast by about \$900k (13.8%) per year.
- IPT revenue (excluding nonadmitted premiums tax) gross of New Markets Tax Credit increased 14.8% in FY 22 and 11.8% in FY 23, the highest growth rates since 2003.

Insurance Premiums Tax Revenue

New Markets Tax Credit Added Back to Revenue (Fiscal year, \$million)



Cigarette, Tobacco, and Cannabis Excise Taxes

Fiscal Year	Actual and Recommended Forecast	Annual Growth	Revision to current forecast (\$)	Revision to current forecast (%)
2019	\$126.0	-5.2%		
2020	\$137.3	9.0%		
2021	\$147.2	7.2%		
2022	\$148.5	0.9%		
2023	\$149.9	0.9%	-\$2.07	-1.4%
2024	\$153.3	2.3%	-\$3.35	-2.1%
2025	\$153.3	0.0%	-\$5.97	-3.8%
2026	\$155.2	1.2%	-\$6.00	-3.7%
2027	\$157.2	1.3%	-\$5.67	-3.5%

Source of Forecast Adjustments

		(70)			
	2023	2024	2025	2026	2027
Cigarette tax	-\$1.61	\$1.58	-\$1.19	-\$1.47	-\$1.65
Cigarette tax	(-1.49%)	(1.48%)	(-1.13%)	(-1.41%)	(-1.62%)
Tobacco products	-\$0.51	-\$1.11	-\$0.53	-\$0.06	\$0.47
tax	(-1.66%)	(-3.54%)	(-1.63%)	(-0.18%)	(1.36%)
Adult use cannabis	\$0.05	-\$3.82	-\$4.26	-\$4.48	-\$4.49
excise tax	(0.38%)	(-20.57%)	(-19.77%)	(-18.64%)	(-17.16%)

- Main source of revision: decrease in cannabis excise tax forecast
- Forecasting a faster decline in cigarette tax
- Declining smokeless tobacco sales, increasing smoking tobacco sales especially e-cigarettes

Gas Tax

Fiscal Year	Actual and Recommended Forecast	Annual Growth	Revision to current forecast (\$)	Revision to current forecast (%)
2019	\$205.9	-0.2%		
2020	\$194.2	-5.7%		
2021	\$183.4	-5.6%		
2022	\$195.5	6.6%		
2023	\$196.0	0.2%	-\$6.60	-3.3%
2024	\$193.5	-1.3%	-\$10.36	-5.1%
2025	\$190.9	-1.3%	-\$14.03	-6.8%
2026	\$189.0	-1.0%	-\$16.90	-8.2%
2027	\$186.9	-1.1%	-\$19.86	-9.6%

- New model incorporates projection of increasing average fuel efficiency and Maine DOT projections of vehicle-miles traveled
- Fuel efficiency is forecast to increase faster than miles traveled

Special Fuel Tax

Fiscal Year	Actual and Recommended Forecast	Annual Growth	Revision to current forecast (\$)	Revision to current forecast (%)
2019	\$49.6	14.9%		
2020	\$47.4	-4.4%		
2021	\$47.9	0.9%		
2022	\$50.2	4.9%		
2023	\$49.3	-1.7%	-\$0.49	-1.0%
2024	\$49.2	-0.3%	-\$0.37	-0.7%
2025	\$49.8	1.1%	-\$0.19	-0.4%
2026	\$50.0	0.5%	-\$0.30	-0.6%
2027	\$50.3	0.5%	-\$0.43	-0.9%

- New model incorporates projection of increasing average fuel efficiency and Maine DOT projections of vehicle-miles traveled
- Vehicle-miles traveled projected to grow faster than fuel efficiency