

2025 MDOC Report on Jails

September 26, 2025



Pursuant to 34-A MRSA §1402(13), this document contains information on criminal justice and public safety matters relative to mandatory standards, policies and procedures for jails adopted pursuant to section 1208-B and the status of funding for the jails from the County Jail Operations Fund established in section 1210-E, county taxes and other sources.

Randall A. Liberty
Commissioner

Anthony Cantillo
Deputy Commissioner

Maine Department of Corrections
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State House Station 111
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Maine Department of Corrections
2025 Report on Jails

The following report has been compiled by Steven French, Manager of Correctional Operations, Maine Department of Corrections, Mitchell Boynton, Director of Corrections Service Center, Department of Financial and Administrative Services, and Tim Curtis, Somerset County Administrator serving on the County Correctional Professional Standards Council

September 26, 2025



Jail Inspections and Licensing

34-A MRSA §1208-B. Standards, policies and procedures applicable to jails

1. Establishment. The commissioner shall establish mandatory standards, policies and procedures for jails. The standards, policies and procedures must be established by rule and must be evidence-based and reflect best practices for the administration and operation of jails. The rules must include policies and procedures for assisting jails to achieve compliance and for imposing penalties for noncompliance.

34-A MRSA §1208. STANDARDS FOR COUNTY AND MUNICIPAL DETENTION FACILITIES

2. Inspections. Inspections of county and municipal detention facilities are governed as follows.

A. The commissioner shall conduct a comprehensive inspection of each county and municipal detention facility every 2 years, in order to provide the department with information, verified by on-site inspection, regarding compliance with all department standards. The commissioner may dispense with this inspection if, when it is due, the facility is accredited by a nationally recognized correctional accrediting body. [2013, c. 27, §1 (AMD).]

STANDARDS FOR COUNTY AND MUNICIPAL DETENTION FACILITIES

The (Seventh Edition) of the Maine Department of Corrections Detention and Correctional Standards for Counties and Municipalities was promulgated in March 2025 pursuant to 34-A M.R.S.A. section 1208 and the State of Maine Administrative Procedure Act.

The purpose of these standards is to ensure legal obligations are adhered to, encourage best practices, mitigate agency liability and most importantly promote a safe environment for the public, staff and residents/detainees. They are based on Federal Law, State Law, Case Law and national prevailing standards.

During the most recent update, standards were enhanced or implemented with emphasis placed on:

- Inmate Counts and supervision
- Mail
- Medical Transfers
- Rated Capacity
- Acceptance of Arrests
- MAT Reporting

(Note: This is a 132-page document and a copy can be provided on request.)

DETENTION AND CORRECTIONAL STANDARDS
 FOR
 MAINE COUNTIES AND MUNICIPALITIES



STATE OF MAINE
 DEPARTMENT OF CORRECTIONS
 Inspections Division

Commissioner Randall Liberty
 Steven French, Director of Correctional Inspections

March 24, 2025

03-201 DEPARTMENT OF CORRECTIONS
 Chapter 1: DETENTION AND CORRECTIONAL STANDARDS FOR MAINE COUNTIES AND MUNICIPALITIES

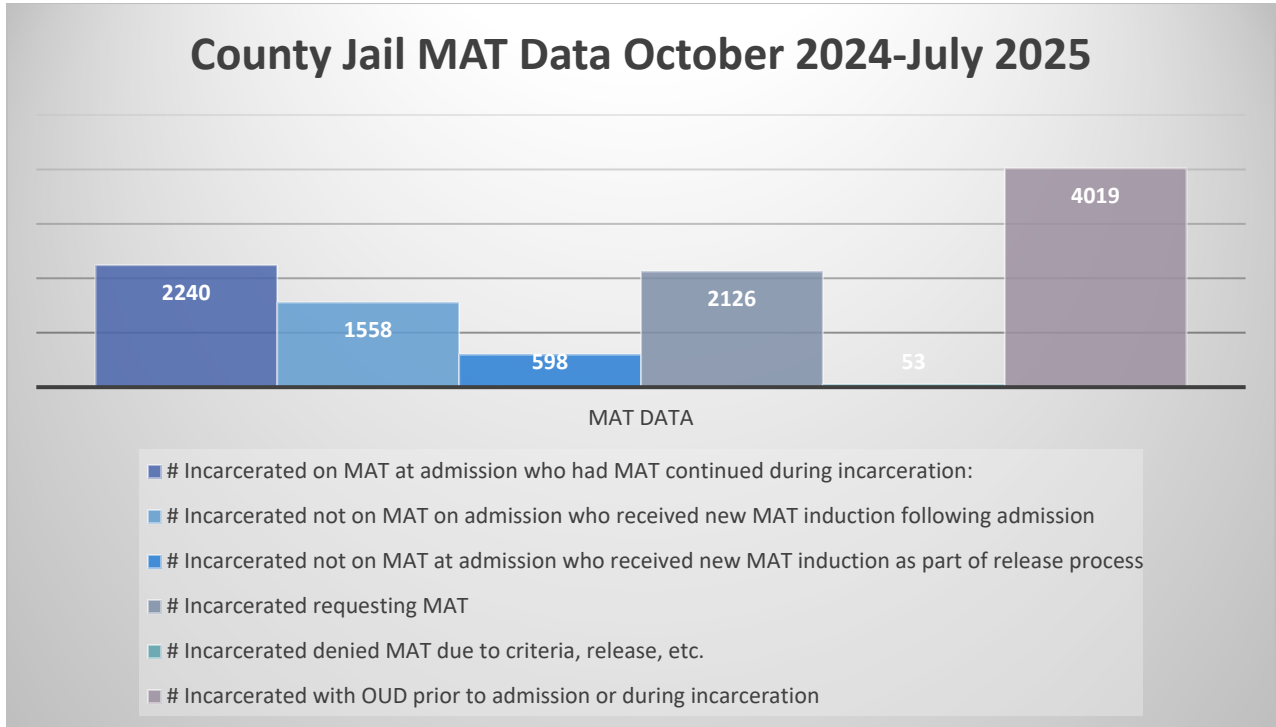
Maine Standards for County and Municipal Detention Facilities March 24, 2025 Page 1 of 132



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2024 Medication Assisted Treatment (MAT)

County jails report participation in Medication Assisted Treatment programs to the Department of Corrections on a quarterly basis. The aggregate data for Quarter 3 and 4 2024 and Quarters 1 and 2 2025 is as follows:





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November 2024 to September 2025 Comprehensive Standards Inspections Completed			
Facility	Inspection Date(s)	Mandatory Standards Score	Desirable Standards Score (where applicable)
Androscoggin CJ*	6/16/25-6/17/25	100%	98.9%
Franklin CJ*	3/4/25-3/5/25	96.6%	97.9%
Penobscot CJ*	8/11/25-8/12/25	100%	100%
Piscataquis CJ*	7/21/25-7/22/25	Fail	Fail
Two Bridges RJ*	4/9/25-4/10/25	100%	100%
Washington CJ*	2/19/25-2/20/25	99.2%	98.9%
Caribou PD	8/19/25	100%	
Fort Kent PD**	8/19/25	100%	
Madawaska PD**	8/21/25	100%	
Waldo CJ**	4/24/25	100%	
Fort Fairfield PD***	8/21/25	100%	
Presque Isle PD***	8/21/25	100%	
Rumford PD***	6/4/25	100%	
Sanford PD***	6/25/25	100%	
South Berwick PD***	6/25/25	100%	
Wells PD***	6/25/25	100%	
York PD***	5/5/25	100%	
Camp Wavus****	4/23/25	100%	
Winthrop YMCA****	4/7/25	100%	
<u>Legend</u>			
* Full-Service Jail: 145 Mandatory Standards, 95 Desirable Standards (240 Total)			
** Holding Facility: 61 Mandatory Standards			
*** Short-Term Detention Area: 28 Mandatory Standards			
**** Alternative Sentencing Programs: 12 Mandatory Standards			

In addition to the Comprehensive Standards Inspections, over 30 site visits were conducted in response to constituent and resident complaints, in-custody deaths, requests for technical assistance and review of physical plant renovations and/or new construction.



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January 2025 – September 2025 County Jail Complaints

Explanation: When a resident has exhausted the internal grievance process at the facility in which they are incarcerated and still feels that standards violations exist within the jail, they have the right to forward a letter of complaint to the Department of Corrections. When the letter is received, the complaint is investigated by DOC inspections staff to determine if in fact the jail has violated mandatory standards. If it is confirmed that they have, corrective action will be required of the jail. Third party constituents may also submit complaints on behalf of an incarcerated resident. The table (below) represents the data associated with the collection of those complaints.

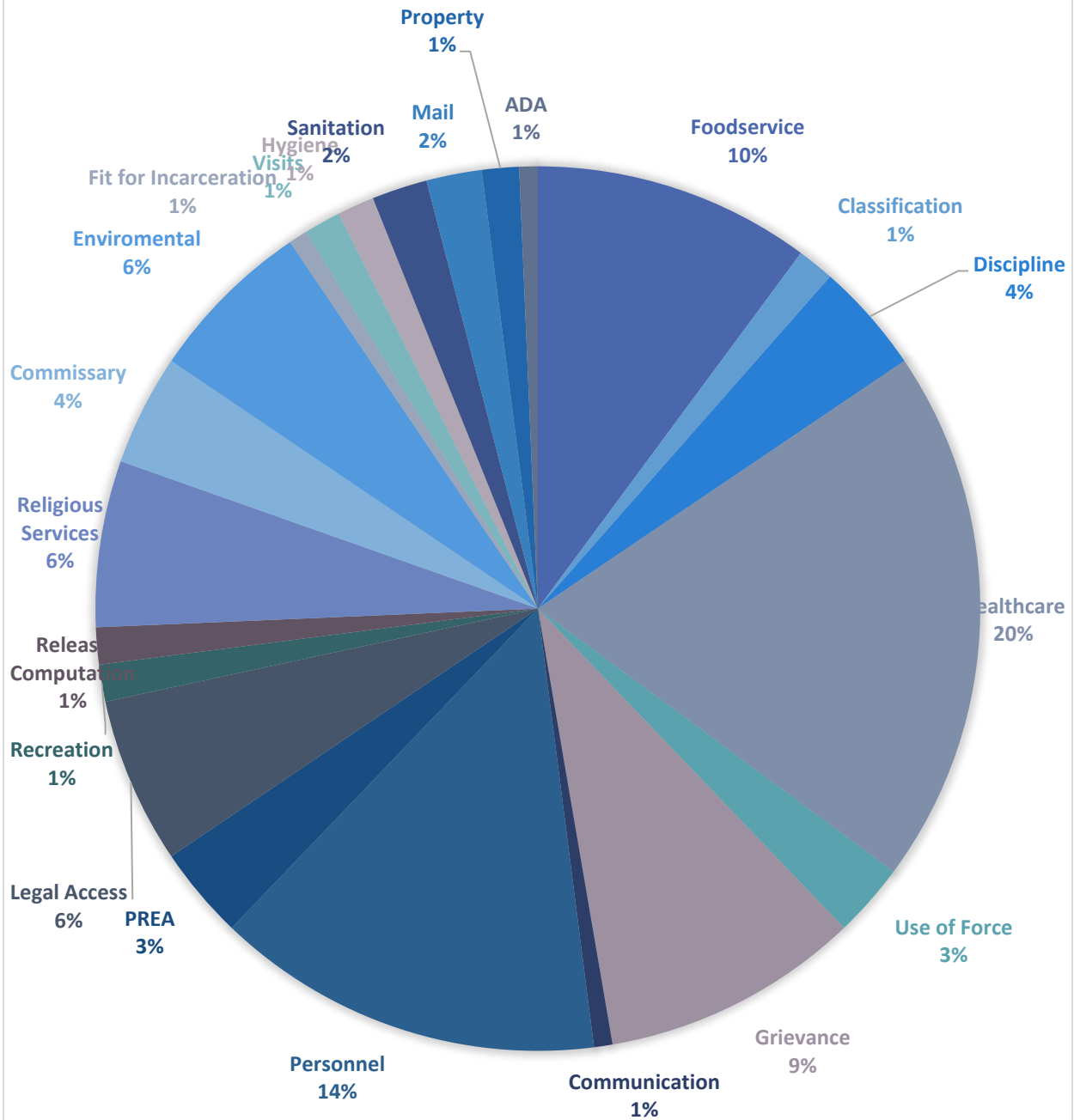
- In 2024, there were 110 complaints received by the Department for potential Jail Standards violations.
- The average written response time for each complaint in the reporting period was 12 days.
- Many complaints contained more than one subject. Each complaint letter is documented accounting for every subject item.

Foodservice	15	Religious Services	9
Classification	2	Commissary	6
Discipline	6	Environmental	9
Healthcare	29	Fit for Incarceration	1
Use of Force	4	Visits	2
Grievance Process	14	Hygiene	2
Communication	1	Sanitation	3
Personnel	21	Mail	3
PREA	5	Property	2
Legal Access	9	ADA	1
Recreation	2		
Release Computation	2		



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2025 COMPLAINT LETTERS





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November 2024 to September 2025 In-Custody Death Reviews



Protocol for the Investigation of Deaths,
Probable Deaths, and
Missing Persons

C. Death while in custody or confinement

1. Jail, Holding Facility, Correctional Institution. The death or probable death of an individual while in custody or confinement in a jail, holding facility, or correctional institution, regardless of the likely cause, manner, and circumstances, is to be reported immediately to the Office of Chief Medical Examiner, the appropriate MCU, and the Operations Division of the Department of Corrections. These notifications are necessary for these agencies to carry out their responsibility of investigating the death to determine the cause, manner, and circumstances of death. The Operations Division of the Department of Corrections is responsible for conducting an investigation into the operational practices, policies, and procedures to determine compliance with required standards. The Attorney General’s Office will thereafter review all investigative results.

Explanation: Pursuant to the Maine Office of the Attorney General’s Protocol for the Investigation of Deaths, any detention facility that has an in-custody death is required to notify the Operations Division of the Department of Corrections. Once notification is received, a DOC Inspections Division staff performs an operational review of the circumstances leading up to the death to determine whether or not the agency’s handling of the individual and/or situation violated mandatory standards. If it is determined that the agency was not compliant with prescribed standards, corrective action would be required.

November 2024 to September 2025 In-Custody Death Reviews Completed/ In Progress

Facility	Date Deceased
Washington	2/19/25
Franklin	2/16/25
Kennebec	3/08/25
Androscoggin	3/12/25
Cumberland	8/22/25

- In-Custody Deaths and/or Probable Deaths are down from last reporting period.
- 5 Deaths were Male Inmates and 0 Female Inmate deaths.
- The average age for each of the deceased was 49 years of age.
- Causes of Death were as follows:
 - ❖ (1) Unknown awaiting ME Report
 - ❖ (3) Natural
 - ❖ (1) Drug Related



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34-A MRSA §1210-D - County Jail Operations Fund Distribution & Formula Distribution Rule

In compliance with Sec. 23. 34-A MRSA § 1210-D - County Jail Operations Fund distribution for Fiscal Year 2025, was \$20,342,104 (Public Law 343 as authorized by the State of Maine legislature as follows):

Under Sec. 2. 4 MRSA §1057, sub-§3-A - Reimbursement to counties and Sec. 23. 34-A MRSA §1210-D - County Jail Operations Fund; 5 Court Fines and Surcharges are distributed quarterly based on amounts collected, based on the same methodology as County Jail Operations Funds.

Chapter Law 643, Sec. CCCC transferred \$4,000,000 from the unappropriated surplus of the state general fund to the Department of Corrections County Jail Operations fund for the purpose of funding County Jail MAT requests. The County Jail Council approved distribution of \$3,905,062, which was the actual amount requested by County Jails for MAT.

Prisoner Bed Days

Prisoner Bed Days, as prescribed by Public Law 335, reflects the number of inmates that *originated from a county* regardless of where they are housed. It represents the number of inmates from the “County of Origin”. This is the statistic used in the funding formula as prescribed in Sec. 23. 34-A MRSA §1210-D - County Jail Operations Fund - 4. Formula; distribution – A:



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County of Origin Bed Days	
County	FY25
ANDROSCOGGIN	72,623
AROOSTOOK	34,274
CUMBERLAND	112,140
FRANKLIN	7,778
HANCOCK	15,794
KENNEBEC	51,986
KNOX	20,102
LINCOLN	
SAGadahoc	
TBRJ	17,256
ME COASTAL REGIONAL REENTRY CTI	3,311
OXFORD	27,333
PENOBSCOT	84,455
PISCATAQUIS	4,457
SOMERSET	28,362
WALDO	14,992
WASHINGTON	15,488
YORK	57,713
Grand Total	568,064



**Maine Department of Corrections
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Maine County Corrections Professional Standards Council

Steve Gordon Cumberland County Commissioner (Chair) Dale Lancaster Somerset County Sheriff
Eric Samson Androscoggin County Sheriff Amanda Campbell Maine Municipal Association
Tim Curtis Somerset County Administrator Nathan Thayer Maine State Prison Warden
Steve French MDOC Manager of Corrections Operations, Compliance

The Professional Standards Council has been tasked with providing a report to the Criminal Justice and Public Safety Committee based on a resolution from LD 719. The report includes the status of county and regional jail compliance with audit requirements, the status of county and regional jail reporting to the Department of Corrections, a review any unfunded mandates related to county and regional jails, improvements to the operations of the council, and future needs for state support for county and regional jail operations.

During its regular meetings the Council has discussed the format and requirements of ‘stand-alone’ jail audits. Of the state’s 15 jails, only three currently provide separate audits for jail operations (Aroostook, Androscoggin and Two Bridges). Using the Aroostook County Jail Department audit as a model, the Council is vetting a checklist for Jail Audits to come from the Department to be in place by June 2026.

There are several challenges to streamlining audits: Seven (7) jails operate on a fiscal year that ends Dec 30, there is a shrinking pool of qualified auditing firms, and the additional costs associated with creating a separate audit. The Council has asked the Department reimburse counties for the cost of the separate jail audits: estimated costs are between \$3,000 to \$5,000 per jail.

The Council has found that most counties are reporting data on expenses and revenues within sixty days. There has been a request from county administration to provide training for data input to the Corrections Reporting Actual System (CRAS). The Council is working with the Maine County Commissioners Association to facilitate that training.

In addition to training, the Council has identified a lack of resources at the Corrections Service Center to focus specifically on the analysis of jail financial data.

A review of current Jail Standards found 26 mandated standards that may qualify as ‘unfunded’ or underfunded. Council members from MMA and the MSA are reviewing those standards to determine fiscal impact.

Council operations could be improved with the addition of a staff member to the Corrections Service Center, improving communication from the Department regarding changes to standards and clarification on the Council’s role in vetting changes, and creating line-item funding for the Council in the MDOC budget.

The Council has submitted a supplemental budget request to add to the baseline Jail Operations Fund within the MDOC budget from \$20,340,104 to \$28,340,104 in FY26 and \$29,740,104 in FY27. This maintains the state’s share of funding at 20% as established in 2022.

The Council’s full LD 719 report will be submitted to the CJPS Committee in January 2026.



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Status of Funding for the Jails; County Taxes Other Sources and Expenditures

The tables below represent Revenue and Expenditures reported by county jails through June 30, 2025 (FY25) in the CRAS (Corrections Reporting of Actuals System) on October 1st, 2025. The information below is unaudited.

FY25 Revenue

County	Boarding	Community Corrections Rev	Court Fines & Surcharges	Federal Revenue	Jail Operations Fund	Jail Revenue	Other Revenue	Tax Cap	Grand Total
ANDROSCOGGIN	0	0	59,541	0	2,412,245	0	370,020	6,206,300	9,048,106
AROOSTOOK	0	117,952	36,783	0	1,420,138	0	102,647	3,707,928	5,385,448
CUMBERLAND	3,353,265	0	0	0	1,828,768	0	1,918	15,969,900	21,153,851
FRANKLIN	8,883	0	9,691	0	505,010	0	333	2,866,309	3,390,226
HANCOCK	113,939	152,183	18,939	5,028	608,732	5,910	68,559	2,343,226	3,316,517
KENNEBEC	174,473	465,407	47,151	0	2,472,570	120,000	87,682	12,237,569	15,604,852
KNOX	2,700	1,457,235	17,536	9,200	0	11	0	4,941,438	6,428,120
LINCOLN	0	392,801	0	0	0	0	-2,398,226	2,420,839	415,414
OXFORD	0	0	13,434	0	610,434	0	270,894	4,876,893	5,771,656
PENOBSCOT	571	0	64,622	0	3,935,045	18,600	12,528	8,426,791	12,458,157
PISCATAQUIS	52,915	0	0	0	176,108	0	598,650	1,409,820	2,237,493
SAGADAHOC	0	0	0	0	466,142	0	-2,306,525	2,657,108	816,725
SOMERSET	2,160,089	361,188	29,580	143,384	842,771	4,303	72,271	6,900,000	10,513,586
TWO BRIDGES	3,022,930	0	0	0	0	0	5,526,027	0	8,548,957
WALDO	0	1,291,319	0	0	0	327,879	0	3,475,682	5,094,880
WASHINGTON	0	0	12,552	0	480,985	0	79,914	2,000,525	2,573,975
YORK	987,685	0	23,690	0	2,199,986	0	356,297	5,160,000	8,727,659
Grand Total	9,877,451	4,238,085	333,519	157,612	17,958,935	476,703	2,842,989	85,600,327	121,485,621

FY25 Expense

County	Commodities	Contractual	Furniture, Fixtures &	Salaries & Benefits	Grand Total
ANDROSCOGGIN	854,105	2,487,255	187,517	5,800,094	9,328,971
AROOSTOOK	687,664	1,115,353	0	3,886,200	5,689,217
CUMBERLAND	2,143,209	4,716,627	401,508	15,128,192	22,389,536
FRANKLIN	190,501	580,182	97,411	2,281,052	3,149,146
HANCOCK	318,201	494,493	0	2,399,739	3,212,434
KENNEBEC	604,449	4,438,935	260,786	7,114,205	12,418,375
KNOX	820,238	2,340,960	221,351	6,977,767	10,360,317
LINCOLN	23,452	197,344	8,977	341,155	570,927
OXFORD	295,272	1,326,787	245,140	2,309,514	4,176,713
PENOBSCOT	918,524	5,152,997	118,285	9,562,998	15,752,804
PISCATAQUIS	225,661	185,559	71,847	1,534,402	2,017,469
SAGADAHOC	26,986	86,849	46,227	344,572	504,634
SOMERSET	978,452	2,497,307	964,516	5,965,350	10,405,624
TWO BRIDGES	551,829	2,346,579	220,537	5,907,773	9,026,719
WALDO	180,186	1,555,368	62,934	1,951,502	3,749,990
WASHINGTON	385,986	220,267	60,773	3,155,062	3,822,088
YORK	936,233	3,924,448	925,409	8,191,649	13,977,739
Grand Total	10,140,949	33,667,310	3,893,217	82,851,226	130,552,702



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Community Corrections Funding

The tables below represent information that is self-reported by the county jails to the MDOC and would be part of the contractual and salary and wages CRAS reporting listed above. Pursuant to **§1208-B. Standards, policies and procedures applicable to jails, §1210-E. County Jail Operations Fund 3.**, states at least 25% of all funding provided under this section must be used by the county jails and regional jail for establishing, providing and maintaining community corrections and programs and services required by [section 1208-B, subsection 4, paragraph D](#). Jail programs and services must include a program, directly or through a contract with an organization, to supervise defendants subject to pretrial release conditions imposed pursuant to [Title 15, section 1026, subsection 3, paragraph A](#), subparagraph (1) and such requirements as may be established by rule or order of the Supreme Judicial Court.

The information below is unaudited.

Community Corrections Spending Analysis FY25

+	FY25 State Funding Provided	CCA Funds Expended FY25	Percent of Funds spent on CCA
ANDROSCOGGIN	2,412,245	603,061	25.00%
AROOSTOOK	1,420,138	381,116	26.84%
CUMBERLAND	3,485,706	932,747	26.76%
FRANKLIN	397,375	199,312	50.16%
HANCOCK	760,915	149,940	19.71%
KENNEBEC	2,101,629	1,088,960	51.82%
KNOX	530,278	279,014	52.62%
LINCOLN	309,717	322,792	104.22%
OXFORD	608,895	152,996	25.13%
PENOBSCOT	3,095,652	997,499	32.22%
PISCATAQUIS	171,656	102,000	59.42%
SAGADAHOC	309,717	177,124	57.19%
SOMERSET	1,203,959	552,602	45.90%
TWO BRIDGES	0	0	0.00%
WALDO	853,251	397,019	46.53%
WASHINGTON	480,985	127,188	26.44%
YORK	2,199,986	663,796	30.17%
Grand Total	20,342,104	7,127,167	35.04%



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Our Mission: The Department of Corrections is making our communities safer by reducing harm through supportive intervention, empowering change and restoring lives.