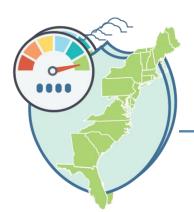


# Is Mileage-Based User Fee the Transportation Funding of the Future?

Patricia Hendren

Executive Director – I-95 Corridor Coalition



## This morning....

- 1. The revenue problem
- 2. MBUF exploration
- 3. What have we learned
- 4. On the horizon





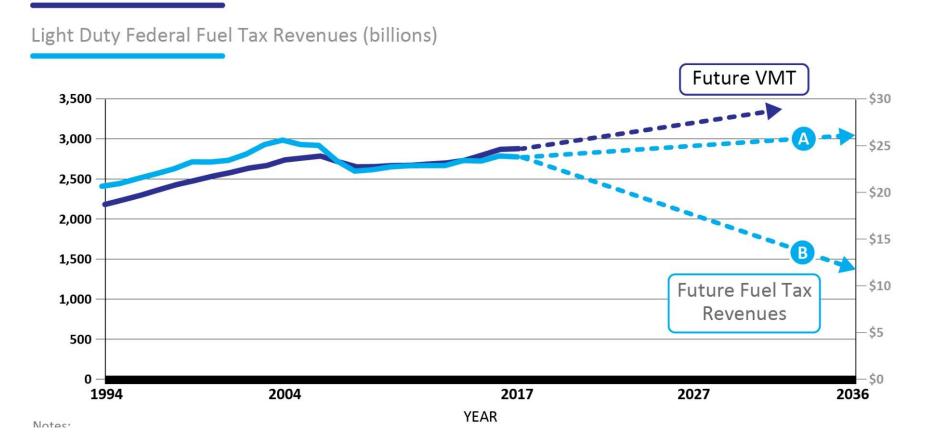




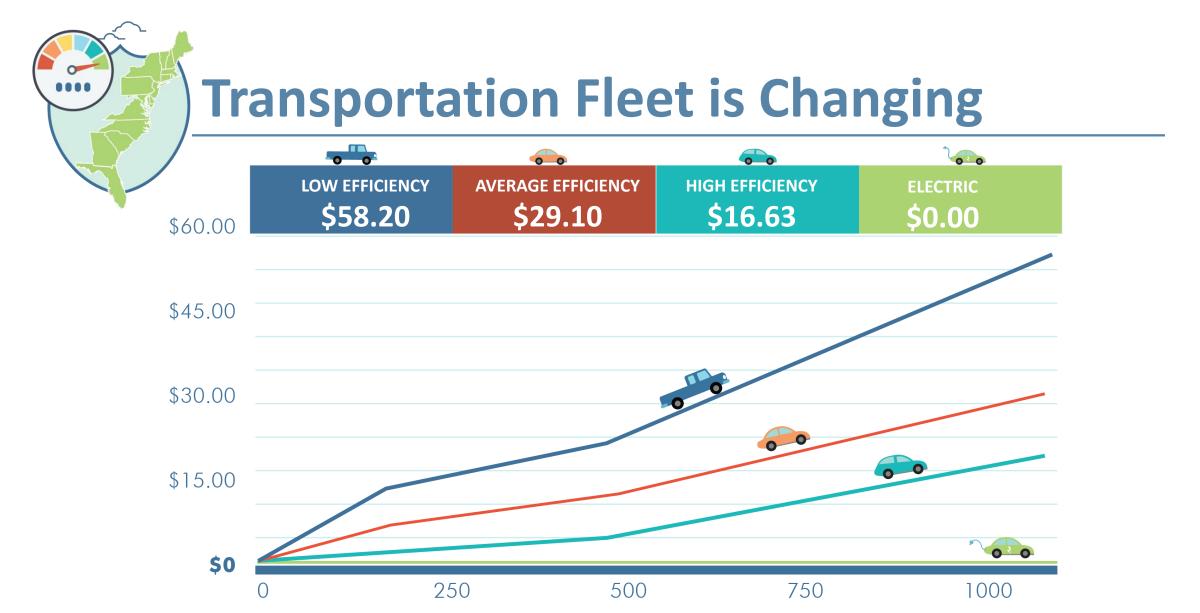


### **Fuel Tax Revenues Are Declining**

Light Duty VMT (billions)







## 「(ツ)\_/

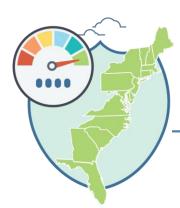
Drivers have no idea how much they are paying in fuel tax.



We need a new & more sustainable way to fund our transportation system.

## WHAT IS AN MBUF?





## Mileage-Based User Fee (MBUF)

FROM THIS.....



HOW MUCH GAS YOU USE.

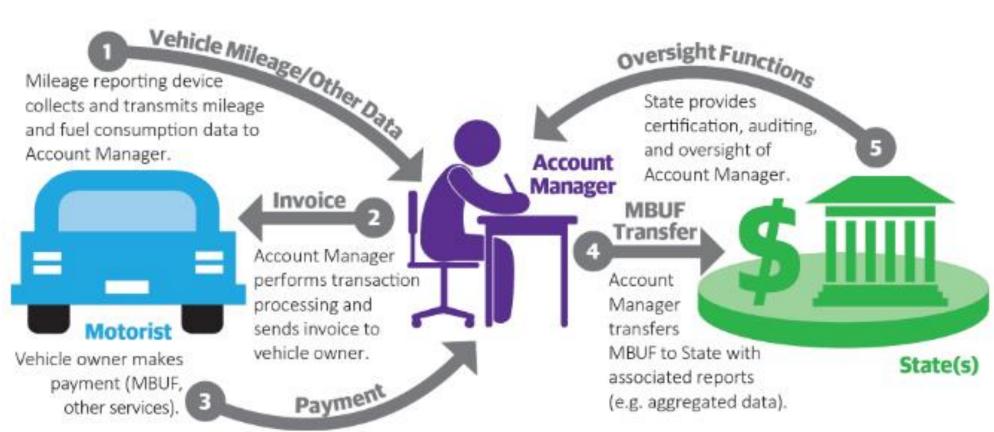
TO THIS.....



HOW MANY MILES YOU DRIVE.

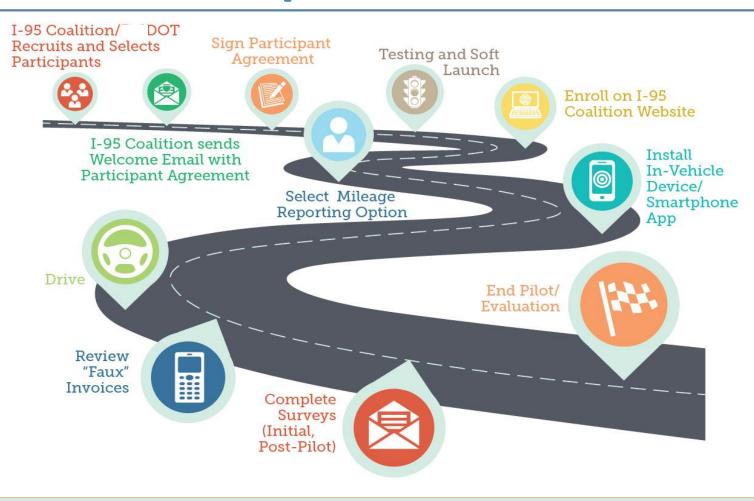


### **How MBUF Works**





## The MBUF Experience



An MBUF system opens up the possibility for different policies to fit different people







### **STSFA Grant Program**

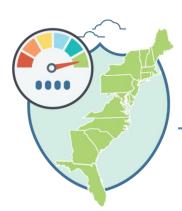
The Surface Transportation System Funding Alternatives (STSFA) program under Section 6020 of the Fixing America's Surface Transportation (FAST) Act .....

- Authorized grants to States for demonstrating:
  - ✓ User-based <u>alternative</u> revenue mechanisms
  - ✓ Utilization of a <u>user-fee</u> structure
  - ✓ A solution to maintain the <u>future</u> long-term solvency of the Federal Highway Trust Fund

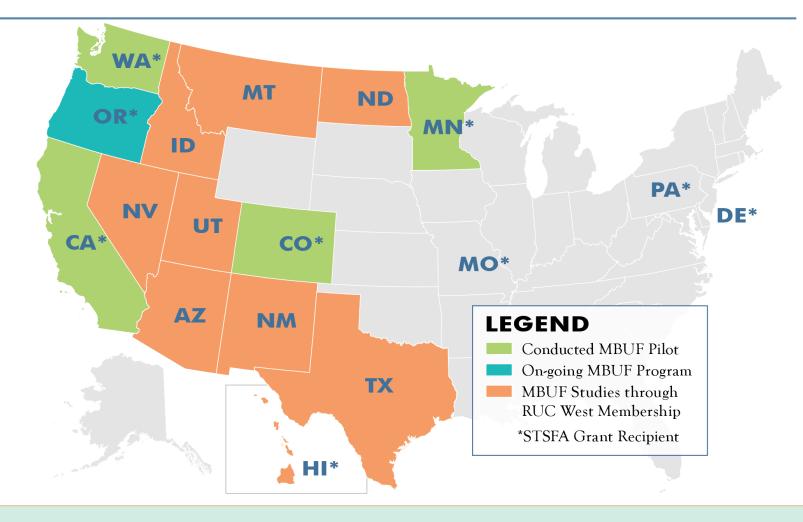
50-50

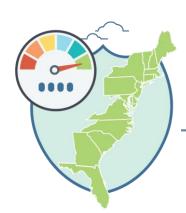
Match
Required

Provides \$95 million over 5 years



### **East Coast voice is needed**





The unique challenges of Eastern States

Out-of-state mileage happens every day

Public acceptance of toll facilities

History of interoperability

Experience bringing stakeholders together

Heartbeat of US economy

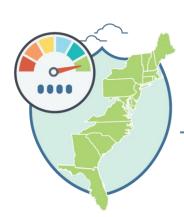


### 17 states + D.C.

In the Corridor

For over 25 years, the Coalition has brought together public agencies across state lines and modes to work together to address pressing challenges.

Connecting for Solutions

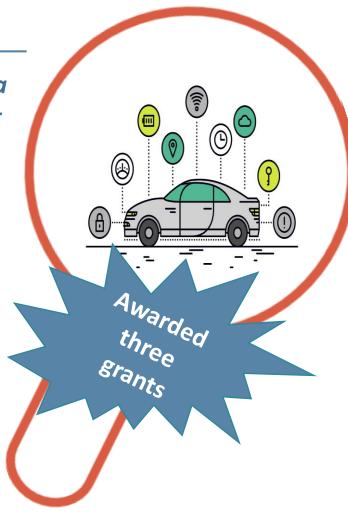


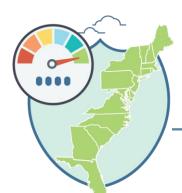
### **I-95 Coalition STSFA Grants**

<u>Purpose</u>: Explore the feasibility of replacing the gas tax with a mileage-based user fee program in a multistate environment

- OUT-OF-STATE MILEAGE
   How will travel across boundaries be handled?
- TOLLING
   What is the relationship between tolling and MBUF?
- TRUCKING

  How does a user-fee fit into current requirements?
- AMENITIES
   Will value-added amenities help with public acceptance?





## Is a Mileage-Based User Fee a Solution?

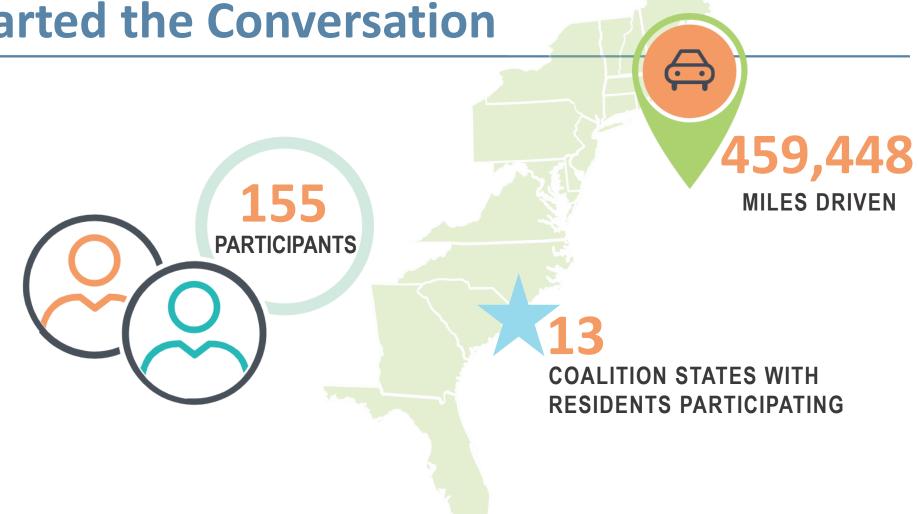
The I-95 Corridor Coalition members want to promote a better understanding of why investing in transportation is important, and why the current fuel tax does not provide a long-term and equitable solution in this regard. The Coalition, representing transportation agencies along the entire Eastern Seaboard, believes exploring the feasibility of a MBUF solution is important; for now, however, the Coalition is neutral if MBUF is the ultimate solution.

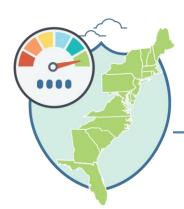




### **PHASE 1 PILOT:**

**Started the Conversation** 





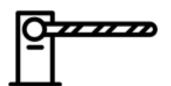
## **PHASE 1 PILOT: Highlights**



> 20% out-of-state



65% learned (31% thought more)



Possible to use MBUF to estimate tolls



Privacy concern 57% down to 30%



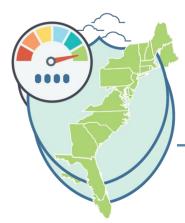
# who liked MBUF up to 80%



## FUEL ECONONY

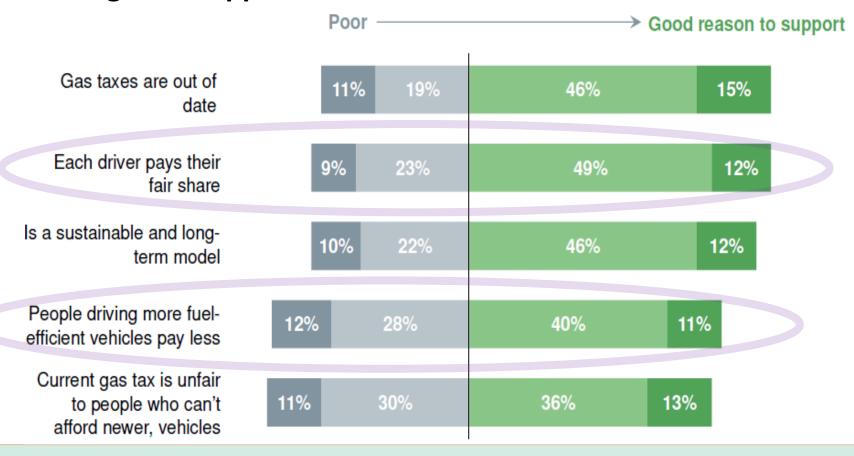
50 MPG
40 MPG
30 MPG
20 MPG

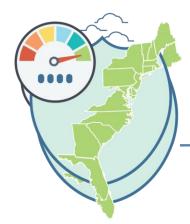
The principle of fairness seems to resonate with people.



### Results from a Recent Statewide Survey (DE & PA)

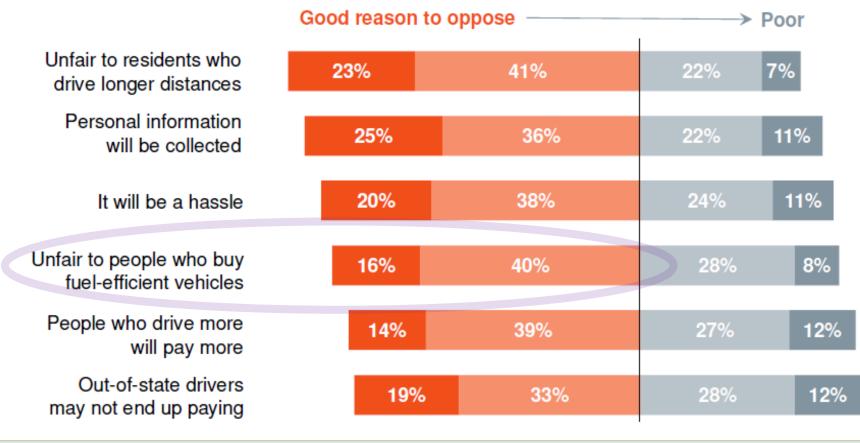
#### **Messages to Support MBUF**





### Results from a Recent Statewide Survey (DE & PA)

#### **Messages to Oppose MBUF**

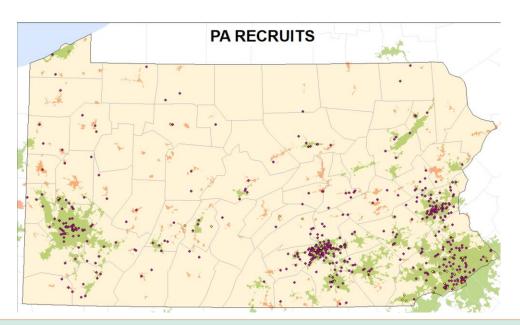




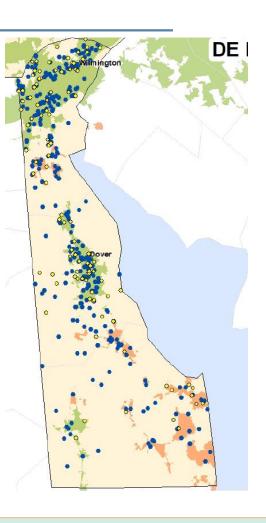
### **PHASE 2: GENERAL PUBLIC PILOT**

July 2019 – October 2019

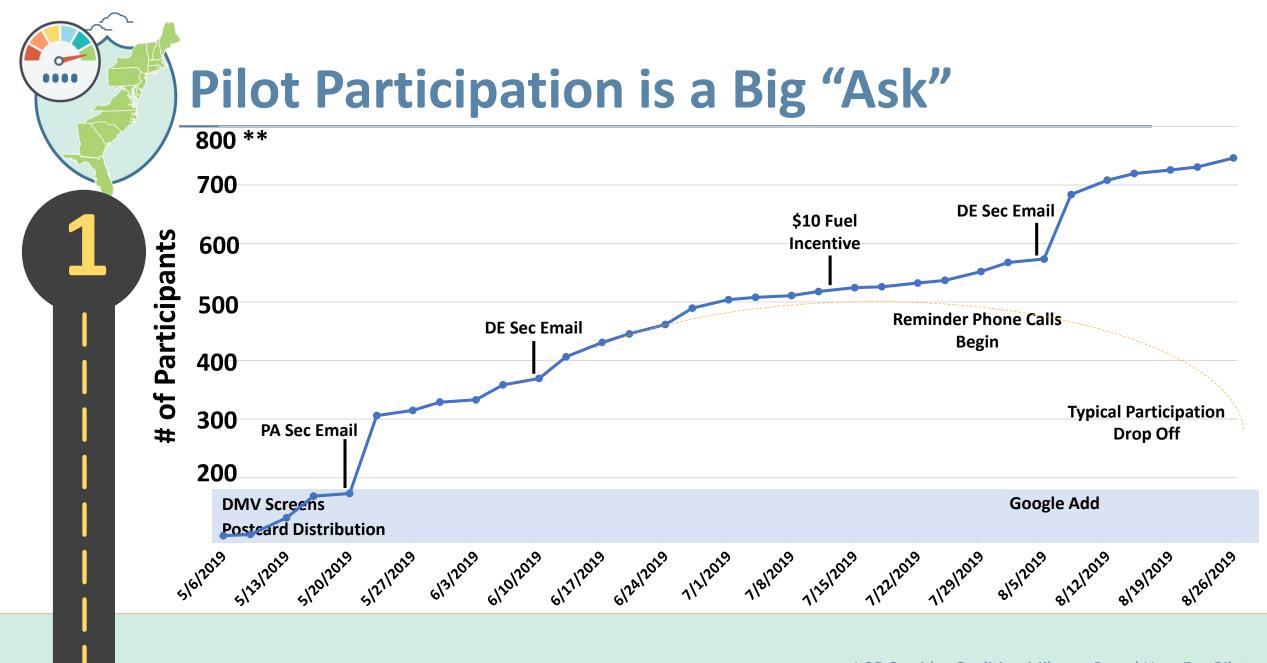
- Mainly DE & PA
- 880 participants
- 20% rural (reflective of state demographics)



- 16 states
- 4 months
- OBD-II plug-in (with and without GPS)

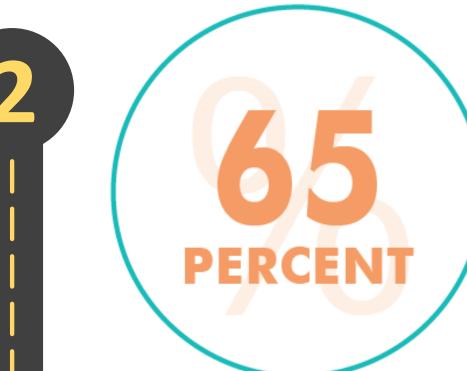








### **MBUF IS NOT UNDERSTOOD...**



~65% of participants
were not familiar with an
MBUF concept before
participating in the pilot

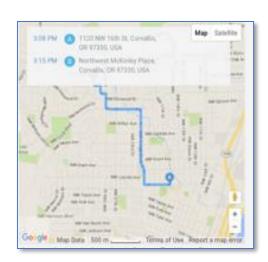
## Value-added amenities: Spoonful of Sugar?







Geofencing



**Trip Log** 



**Battery Health** 



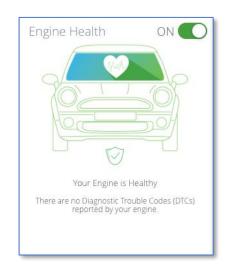
**Driver Scores** 



**Remote Emissions** 



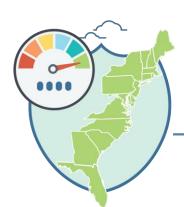
**Gamification** 



**Engine Health** 



**Find My Car** 



### "What's in it for me?"

"I have an older family member and I have been saying to her for the last year I had a concern with her not braking soon enough...I was able to use the report form the device to prove that there is an issue and she needs to be more aware."

"Technology and drivers' needs and wants are turning vehicles into a transportation 'Fitbit'"





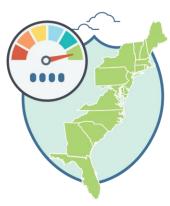




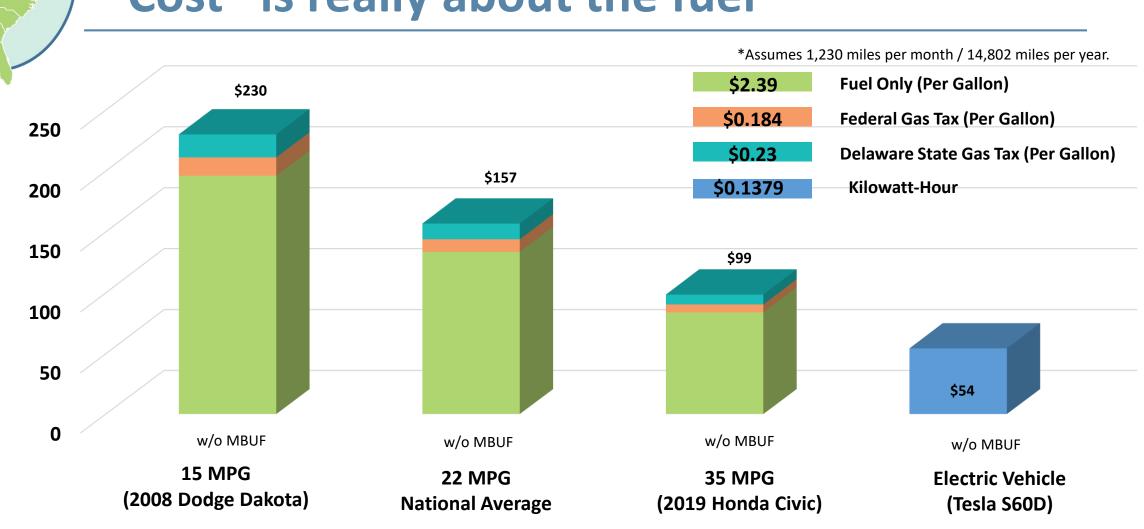


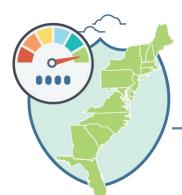






## "Cost" is really about the fuel





## **Monthly Invoice = Learning Piece**

- All participants receive a simulated monthly statement that shows:
  - Fuel cost
  - Federal and state fuel tax
  - Estimated MBUF

#### Vehicle Information

Vehicle	Vin	Home State
2004 SAAB 9-3		Maryland

Summary for the Month			
Billable Miles Driven During the Month	112.5		
Gallons of Fuel Used During the Month	6.45		
Transportation Costs, Fees and Taxes	Estimated Costs you currently pay	Estimated Costs with a <b>MBUF</b>	
Fuel Costs (excluding state and federal taxes)	\$ 15.85	\$ 15.85	
Mileage-Based User Fee (miles driven x per-mile rates for each state – refer to last page)	\$ 0.00	\$ 2.39	
State Fuel Tax (estimated)	\$ 2.19	\$ 0.00	
Federal Fuel Tax	\$ 1.19	\$ 1.19	
Total Estimated Cost	\$ 19.23	\$ 19.43	
Net Difference		\$ 0.20	

<sup>\*</sup>Please note that all charges reflected on this statement are simulated. No amount of monetary value will be exchanged.

Fuel cost is based on the average mid-month fuel price in your home state times the number of gallons used for the month. Average statewide fuel prices are obtained from AAA (https://gasprices.aaa.com/).

Quick Facts:

A MBUF (mileage-based user fee) is paid per mile driven and could replace the fuel tax.

If you are using a plug-in device with location capability, your mileage in each state is directly measured and reported.

If you are using a plug-in device without location capability, your mileage driven inside and outside your state of residence is estimated based on census data on out-of-state work trips.

The statement may also be downloaded at https://i95mbuf.azuga.com.



10:00 AM · Jul 30, 2019 · eClincher

1]

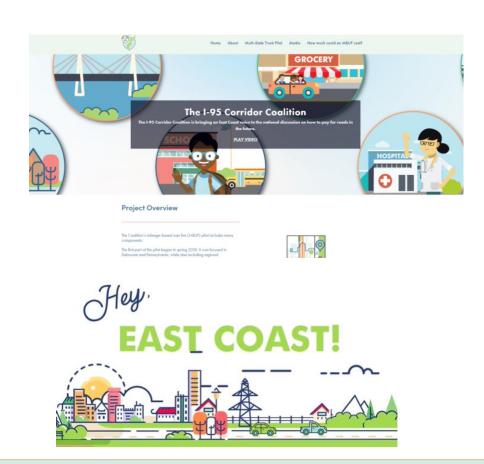
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## **LOTS of Education Material Developed**



1

0



Transportation is an important issue, but not a top-of-mind priority





#### **Motor Carriers Must Be at the Table**



**Semi-trucks contribute** 

45%

of the Highway Trust Fund through fuel and other taxes



Semi-trucks make up

9%

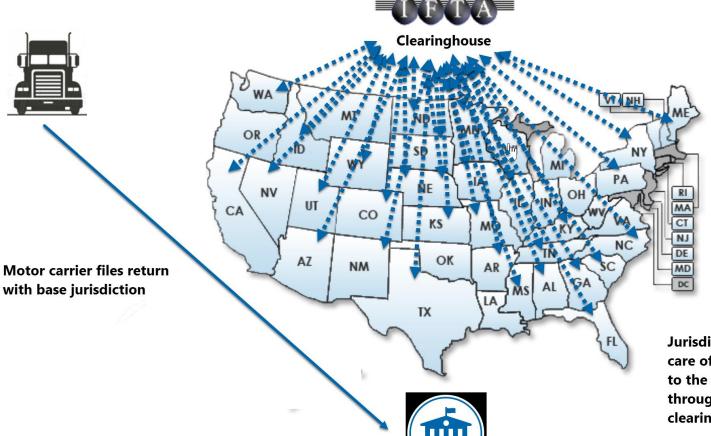
of traffic on the nation's highway system





#### International Fuel Taxation Agreement (IFTA)

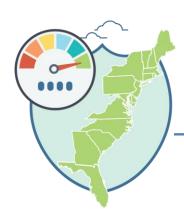




## International Registration Plan (IRP)

Re-distributes state registration fees based on mileage driven in each state

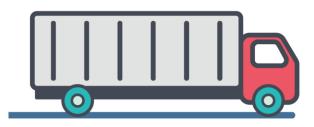
Jurisdictions are then taking care of distributing the taxes to the other jurisdictions through the IFTA clearinghouse.





#### **PHASE 2: MULTI-STATE TRUCK PILOT**

- October 1<sup>st</sup>, 2018 March 31<sup>st</sup>, 2019
- EROAD is the technology partner



- Pilot purpose:
  - Gain a better understanding of motor carriers needs and viewpoints
  - Explore feasibility of existing regulations and technology as a framework for a MBUF approach



#### **MULTI-STATE TRUCK PILOT**

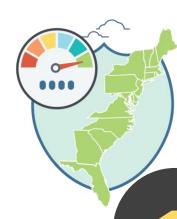
#### By the numbers....

- 55 vehicles
- Travel in 27 states
- 1,430,000 miles travelled



## INITIAL FINDINGS: MOTOR CARRIERS





#### IFTA/IRP Workshop (February 2019)

- YES! IFTA / IRP = template for national truck MBUF
- Don't go "back in time" to state specific filing periods, definitions, recordkeeping requirements and rules

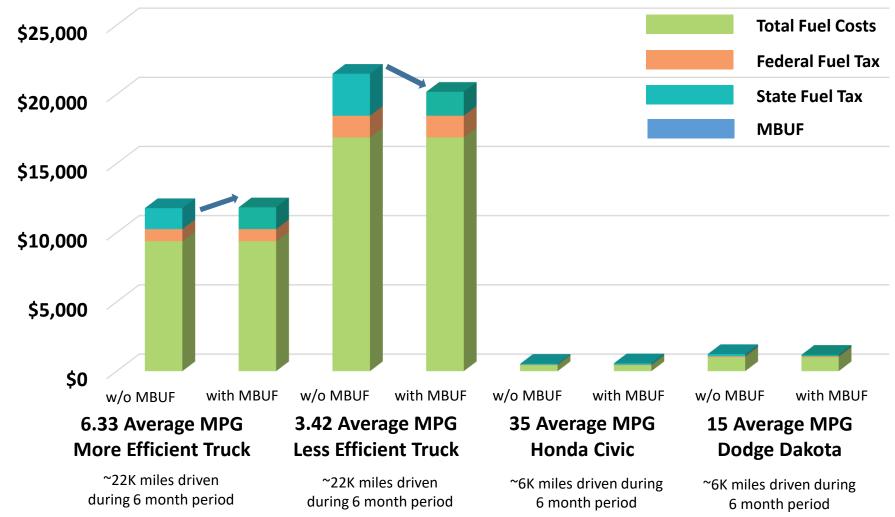


- Clearinghouse concept implemented
- Submitted data must be fleet based vs. vehicle
- Adjustments will be necessary (e.g., quarterly reporting period too long)





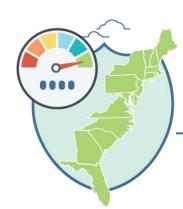
#### **Trucks are Not Big Cars**



## **Motor Carrier Working Group**







#### Phase 3 & 4: More Exploration

areas

- Further test the tolling concept
- Explore privacy concerns and equity across urban and rural areas
- Begin to evaluate policy questions (e.g., variable rates)
- National Truck Pilot
- NEW Partners: Transurban (VA), New Jersey, North Carolina

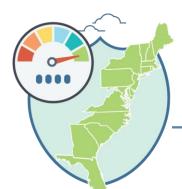


- **Education & Outreach** 
  - Surveys, Focus groups, interviews, video, briefing packets, website









## 1/5<sup>th</sup> of a penny for administrative cost?

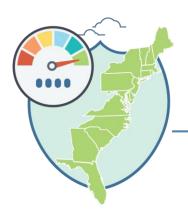


- Significantly more expensive than the current collection method (19%)
- But MBUF could be the needed sustainable transportation funding approach
- Need to pursue the answer...

# Citizens want to share their opinions and better understand fuel taxes







#### Thank You!

www.I95CoalitionMBUF.org

