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STATE OF MAINE  
ONE HUNDRED AND THIRTIETH LEGISLATURE  
COMMITTEE ON STATE AND LOCAL GOVERNMENT

TO: Senator Catherine E. Breen, Senate Chair  
Representative Teresa Pierce, House Chair  
Joint Standing Committee on Appropriations and Financial Affairs

FROM: Senator Joe Baldacci, Senate Chair <sup>JB by LLC</sup>  
Representative Ann Matlack, House Chair <sup>AM by LLC</sup>  
Joint Standing Committee on State and Local Government

DATE: May 25, 2021

RE: LD 221, An Act Making Unified Appropriations and Allocations for the Expenditures of State Government, General Fund and Other Funds and Changing Certain Provisions of the Law Necessary to the Proper Operations of State Government for the Fiscal Years Ending June 30, 2021, June 30, 2022 and June 30, 2023

On May 17, 2021 and May 24, 2021, the Joint Standing Committee on State and Local Government met to discuss those portions of the LD 221 that are under the committee's jurisdiction. The Secretary of State, Commissioner of the Department of Administrative and Financial Services, the State Treasurer, and representatives from the Governor's Office met with the committee to explain the budget changes and answer our questions.

The committee's vote on each item of LD 221 within the committee's jurisdiction are listed on the attached document and are summarized below.

The committee voted **unanimously** to move **IN** all budget initiatives with the *following exceptions*:

The committee voted, by a 7 - 3 vote, to move **IN**:

- Public Improvements-Planning/Construction – Department of Administrative and Financial Services 0057 (General Fund Allocation of \$182,584 in FY 2021-22 and \$191,242 in FY 2022-23)

The committee voted, 4 to move **IN** and 4 to move **OUT**

- Administration – Executive- Governor's Office 0165 (General Fund allocation of \$364,990 in FY 2021-22 and \$380,988 in FY 2022-23)

The committee voted **unanimously** to move **IN**

- One of the 2 Public Service Coordinator II positions in the Governor's Energy Office – Executive Department Z122 (General Fund allocation of \$292,748 in FY 2021-22 and \$303,330 in FY 2022-23).

The committee voted 4 - 3 to move **OUT**

- One of 2 Public Service Coordinator II positions in the Governor's Energy Office – Executive Department Z122 (General Fund allocation of \$292,748 in FY 2021-22 and \$303,330 in FY 2022-23).

The committee vote 6 - 2 to vote **IN**

- One of 2 Public Service Coordinator II positions in the Governor's Energy Office – Executive Department Z122 (General Fund / Personal Services allocation of \$284,960 in FY 2021-22 and \$296,272 in FY 2022-23)

The committee vote 6 - 2 to vote **OUT**

- One of 2 Public Service Coordinator II positions in the Governor's Energy Office – Executive Department Z122 (General Fund / Personal Services allocation of \$284,960 in FY 2021-22 and \$296,272 in FY 2022-23)

The committee voted 6 - 2 to vote **OUT**

- Research Consortium in the Governor's Energy Office – Executive Department Z122 (General Fund / All Other allocation of \$1,008,058 in both FY 2021-22 and FY 2022-23)

The committee voted, 4 to move **IN** and 4 to move **OUT**

- Governor's Energy Office – Executive Department Z122 (Other Special Revenue allocation of \$250,000 in both FY 2021-22 and FY 2022-23)

The committee voted 8 - 1 to vote **IN**

- Office of Policy Innovation and the Future – Executive Department Z135 (General Fund Allocation of \$1,500,00 in both FY 2021-22 and FY 2022-23)
- Office of Policy Innovation and the Future – Executive Department Z135 (General Fund Allocation of \$1,250,000 in both FY 2021-22 and FY 2022-23)

The committee voted 5 - 4 to vote **IN**

- Office of Policy Innovation and the Future – Executive Department Z135 (General Fund Allocation of \$433,227 in FY 2021-22 and \$442,498 in FY 2022-23)

The committee voted 7-2 to vote **IN**

- Administration – Treasury- Office of the State Treasurer 0022 (Other Special Revenue allocation of \$500,000 in FY 2021-22)

The committee voted 8 - 1 to vote **IN**

- Bureau of Administrative Services and Corporations – Department of the Secretary of State 0692 (General Fund allocation of \$98,964 in FY 2021-22 and \$88,784 in FY 2022-23)

The committee voted 5 - 4 to vote **IN**

- Bureau of Administrative Services and Corporations – Department of the Secretary of State 0692 (General Fund allocation of \$50,000 in both FY 2021-22 and FY 2022-23)

The committee voted 5 - 3 to vote **IN**

- Part M

The committee voted 6 – 4 to vote **IN with a \$13,000 increase**

- Part SSS – for a total transfer of \$100,000 from the unappropriated surplus of the General Fund to Department of Administrative and General Services – Capital Construction and Improvement Reserve Fund, Other Special Revenue Fund

The committee voted 5-4 to vote **IN**

- Part TTT

Thank you for considering our input on LD 221. We are available to answer any questions that you may have.

cc. Members, Joint Standing Committee on State and Local Government  
Marianne MacMaster, Clerk, AFA Committee  
Maureen Dawson, OFPR Analyst

Please ADD the following to Part A, Section 1 of LD 221 as follows:

Administrative and Financial Services, Department of

ACCIDENT-SICKNESS-HEALTH INSURANCE 0455

2021-22

2022-23

Initiative: Reduces funding in the cost of good sold account to correct for an erroneous baseline increase enacted in PL 2021, chapter 29.

ACCIDENT, SICKNESS & HEALTH INSURANCE INTERNAL SERVICE FUND

All Other

	(167,840,593)	(167,840,593)
Total	(167,840,593)	(167,840,593)

FIREFIGHTERS AND LAW ENFORCEMENT HEALTH INSURANCE PROG FUND

All Other

	(1,658,819)	(1,658,819)
Total	(1,658,819)	(1,658,819)

Unanimous IN

Please ADD the following to Part A, Section 1 of LD 221 as follows:

Administrative and Financial Services, Department of

BUDGET - BUREAU OF THE 0055

2021-22

2022-23

Initiative: Provides funding for operating expenditures for the Bureau of Budget.

GENERAL FUND

All Other

30,000

30,000

Total

30,000

30,000

UNANIMOUS IN



Please AMEND Part A, Section 1 of LD 221 as follows:

Administrative and Financial Services, Department of

Please delete the following as follows:

BUR GEN SVCS - CAPITAL CONSTRUCTION & IMPROVE RESERVE FUND 0883	2021-22	2022-23
<b>Initiative:</b> Provides funding for capital repair and construction at state facilities. Funds appropriated for this purpose do not lapse but must be carried forward in the next fiscal year for the same purpose.		
GENERAL FUND	2,000,000	
Capital Expenditures		
Total	2,000,000	0

UNANIMOUS IN

Please ADD the following to Part A, Section 1 of LD 221 as follows:

Administrative and Financial Services, Department of

BUR GEN SVCS - CAPITAL CONSTRUCTION & IMPROVE RESERVE FUND 0883

2021-22

2022-23

Initiative: Provides funding for capital construction and repair at state facilities.

OTHER SPECIAL REVENUE FUNDS

Capital Expenditures

15,000,000

15,000,000

Total

15,000,000

15,000,000

Unanimous IN

Please ADD the following to Part A, Section 1 of LD 221 as follows:

Administrative and Financial Services, Department of

CENTRAL SERVICES - PURCHASES 0004	2021-22	2022-23
<b>Initiative:</b> Reduces funding in the cost of good sold account to correct for an erroneous baseline increase enacted in PL 2021, chapter 29.		
POSTAL, PRINTING & SUPPLY FUND		
All Other	(50,201,174)	(50,201,174)
Total	(50,201,174)	(50,201,174)

Unanimous IN



Please AMEND Part A, Section 1 of LD 221 as follows:

Administrative and Financial Services, Department of

Please amend as follows:

CURRENT

INFORMATION SERVICES 0155	2021-22	2022-23
<b>Initiative:</b> Transfers and reclassifies one Public Service Manager II position, one Technical Support Specialist position, one OIT Project Consultant position and one Inventory and Property Associate I position to Information System Support Specialist II positions from 100% Internal Services Funds to 100% General Funds within the same program as well as transfers All Other related costs.		
<b>GENERAL FUND</b>		
Positions - LEGISLATIVE COUNT	4,000	4,000
Personal Services	364,685	381,899
All Other	35,652	35,652
<b>Total</b>	<b>400,337</b>	<b>417,551</b>
<b>OFFICE OF INFORMATION SERVICES FUND</b>		
Positions - LEGISLATIVE COUNT	-4,000	-4,000
Personal Services	(440,208)	(461,682)
All Other	(35,652)	(35,652)
<b>Total</b>	<b>(475,860)</b>	<b>(497,334)</b>

**unanimous  
IN**

REVISED

INFORMATION SERVICES 0155	2021-22	2022-23
<b>Initiative:</b> Transfers 4 Information System Support Specialist II positions from 100% Internal Services Funds to 100% General Funds within the same program as well as transfers All Other related costs.		
<b>GENERAL FUND</b>		
Positions - LEGISLATIVE COUNT	4,000	4,000
Personal Services	399,852	414,191
All Other	35,652	35,652
<b>Total</b>	<b>435,504</b>	<b>449,843</b>
<b>OFFICE OF INFORMATION SERVICES FUND</b>		
Positions - LEGISLATIVE COUNT	-4,000	-4,000
Personal Services	(399,852)	(414,191)
All Other	(35,652)	(35,652)
<b>Total</b>	<b>(435,504)</b>	<b>(449,843)</b>

Please ADD the following to Part A, Section 1 of LD 221 as follows:

Administrative and Financial Services, Department of

**INFORMATION SERVICES 0155**

	2021-22	2022-23
<b>Initiative:</b> Reduces funding in the cost of good sold account to correct for an erroneous baseline increase enacted in PL 2021, chapter 29.		
<b>OFFICE OF INFORMATION SERVICES FUND</b>		
All Other	(36,500,000)	(36,500,000)
<b>Total</b>	<b>(36,500,000)</b>	<b>(36,500,000)</b>

*unanimous IN*

	2021-22	2022-23
<b>Initiative:</b> Provides funding for the replacement of aging information technology.		
<b>GENERAL FUND</b>		
All Other	3,000,000	0
<b>Total</b>	<b>3,000,000</b>	<b>0</b>

*unanimous IN*

Please ADD the following to Part A, Section 1 of LD 221 as follows:

Administrative and Financial Services, Department of

PUBLIC IMPROVEMENTS - PLANNING/CONSTRUCTION - ADMIN 0057

2021-22

2022-23

**Initiative:** Establishes 2 Occupational Health and Safety Compliance Assistance Specialist positions to provide asbestos, lead, mold, contaminant, and indoor air quality assessment and mitigation oversight services for public schools and state facilities.

**GENERAL FUND**

Positions - LEGISLATIVE COUNT

Personal Services

2,000

2,000

182,584

191,242

Total

182,584

191,242

Voted IN 7-3

Please ADD the following to Part A, Section 1 of LD 221 as follows:

Administrative and Financial Services, Department of

TREE GROWTH TAX REIMBURSEMENT 0261	2021-22	2022-23
<b>Initiative:</b> Provides the necessary funding to meet projected municipal reimbursement requirements under the Tree Growth Tax law.		
<b>GENERAL FUND</b> All Other	2,900,000	3,200,000
<b>Total</b>	2,900,000	3,200,000

Unanimous IN

Please ADD the following to Part A, Section 1 of LD 221 as follows:

Executive Department

ADMINISTRATION - EXECUTIVE - GOVERNOR'S OFFICE 0165

2021-22

2022-23

Initiative: Establish 2 Governor's Special Assistant positions to support policy analysis and development and provides funding for related All Other expenses.

GENERAL FUND

Positions - LEGISLATIVE COUNT

2,000

2,000

Personal Services

356,932

372,930

All Other

8,058

8,058

Total

364,990

380,988

Tie Vote 4-4

Please ADD the following to Part A, Section 1 of LD 221 as follows:

Executive Department

GOVERNOR'S ENERGY OFFICE Z122		2021-22	2022-23
<b>Initiative:</b> Establishes 2 Public Service Coordinator II positions to provide legal counsel and advisory and other support for legal and grid modernization proceedings and provides funding for related All Other expenses.			
<b>GENERAL FUND</b> <i>Voted unanimous</i>			
Positions - LEGISLATIVE COUNT		2,000	2,000
Personal Services	<i>IN - 1 position</i>	284,690	296,272
All Other		8,058	8,058
	<i>Voted 4-3 out - 1 position</i>	<b>Total</b>	<b>Total</b>
		292,748	304,330
<b>Initiative:</b> Establishes 2 Public Service Coordinator II positions and provides funding for related All Other costs as well as one-time funding to establish a Research Consortium.			
<b>GENERAL FUND</b> <i>Voted 6-2 IN - 1 position</i>			
Positions - LEGISLATIVE COUNT		2,000	2,000
Personal Services	<i>Voted 6-2 out - 1 position</i>	284,690	296,272
All Other		1,008,058	1,008,058
	<i>Voted 6-2 out Research</i>	<b>Total</b>	<b>Total</b>
		1,292,748	1,304,330
<b>OTHER SPECIAL REVENUE FUNDS</b>			
Personal Services		142,345	148,136
All Other		107,655	101,864
	<i>Tie vote 4-4</i>	<b>Total</b>	<b>Total</b>
		250,000	250,000



Please ADD the following to Part A, Section 1 of LD 221 as follows:

Executive Department

**OFFICE OF POLICY INNOVATION AND THE FUTURE Z135**

**Initiative:** Provides funding for green communities emissions reduction planning, technical assistance and grants for community climate projects.

<b>GENERAL FUND</b>	Vote IN 8-1		
All Other		1,500,000	1,500,000
<b>Total</b>		<hr/> 1,500,000	<hr/> 1,500,000
		2021-22	2022-23

**Initiative:** Establishes 2 Public Service Coordinator II positions and one Public Service Coordinator III position to provide support partnerships with Maine's cities and towns, resiliency planning for sea-level rise and state-wide adaptation policy and housing and provides funding for related All Other expenses.

<b>GENERAL FUND</b>	Voted IN 5-4.		
Positions - LEGISLATIVE COUNT		3,000	3,000
Personal Services		421,140	430,111
All Other		12,087	12,387
<b>Total</b>		<hr/> 433,227	<hr/> 442,498
	2021-22	2022-23	

**Initiative:** Provides one-time funding for Municipal Resilience Planning and Implementation Grants.

<b>GENERAL FUND</b>	Voted IN 8-1		
All Other		1,250,000	1,250,000
<b>Total</b>		<hr/> 1,250,000	<hr/> 1,250,000

Please AMEND Part A, Section 1 of LD 221 as follows:

Treasurer of State, Office of

Please amend as follows:

CURRENT

ADMINISTRATION - TREASURY 0022		
	2021-22	2022-23
Initiative: Provides funding for the Loan Guarantee Program Fund in order to guarantee repayment of loans made by credit unions and financial institutions to eligible affected employees.		
<b>OTHER SPECIAL REVENUE FUNDS</b>		
All Other	250,000	250,000
Total	250,000	250,000

REVISED

ADMINISTRATION - TREASURY 0022		
	2021-22	2022-23
Initiative: Provides funding for the Loan Guarantee Program Fund in order to guarantee repayment of loans made by credit unions and financial institutions to eligible affected employees.		
<b>OTHER SPECIAL REVENUE FUNDS</b>		
All Other	500,000	
Total	500,000	0

*Voted IN*  
*7-2*

Please AMEND Part A, Section 1 of LD 221 as follows:

Treasurer of State, Office of

Please amend as follows:

CURRENT

DISPROPORTIONATE TAX BURDEN FUND 0472		
	2021-22	2022-23
Initiative: Adjusts funding for Municipal Revenue Sharing to bring allocations in line with projected available resources for fiscal year 2022-23.		
<b>OTHER SPECIAL REVENUE FUNDS</b>		
All Other	5,645,019	6,902,569
Total	5,645,019	6,902,569

REVISED

DISPROPORTIONATE TAX BURDEN FUND 0472		
	2021-22	2022-23
Initiative: Adjusts funding for Municipal Revenue Sharing to bring allocations in line with projected available resources for fiscal year 2022-23.		
<b>OTHER SPECIAL REVENUE FUNDS</b>		
All Other	12,817,562	18,555,744
Total	12,817,562	18,555,744

unanimous  
IN

Please AMEND Part A, Section 1 of LD 221 as follows:

Treasurer of State, Office of

Please amend as follows:

**CURRENT**

STATE - MUNICIPAL REVENUE SHARING 0020		
	2021-22	2022-23
<b>Initiative:</b> Adjusts funding for Municipal Revenue Sharing to bring allocations in line with projected available resources for fiscal year 2022-23.		
<b>OTHER SPECIAL REVENUE FUNDS</b>		
All Other	(5,452,100)	(421,901)
<b>Total</b>	<b>(5,452,100)</b>	<b>(421,901)</b>

**REVISED**

STATE - MUNICIPAL REVENUE SHARING 0020		
	2021-22	2022-23
<b>Initiative:</b> Adjusts funding for Municipal Revenue Sharing to bring allocations in line with projected available resources for fiscal year 2022-23.		
<b>OTHER SPECIAL REVENUE FUNDS</b>		
All Other	23,238,070	46,190,803
<b>Total</b>	<b>23,238,070</b>	<b>46,190,803</b>

*Unanimous IN*

Please ADD the following to Part A, Section 1 of LD 221 as follows:

Secretary of State, Department of the

**BUREAU OF ADMINISTRATIVE SERVICES AND CORPORATIONS 0692**

	2021-22	2022-23
<b>Initiative:</b> Provides funding for the approved reorganization of one Public Service Manager I position to a Public Service Manager II position.		
<b>GENERAL FUND</b>		
Personal Services	8,729	13,328
	<hr/>	<hr/>
<b>Total</b>	8,729	13,328
	2021-22	2022-23
<b>Initiative:</b> Provides funding for the approved reorganization of one Corporations and Elections Program Specialist position to a Public Service Manager I position.		
<b>GENERAL FUND</b>		
Personal Services	7,210	11,555
	<hr/>	<hr/>
<b>Total</b>	7,210	11,555
	2021-22	2022-23
<b>Initiative:</b> Establishes one Elections Coordinator position and provides funding for related All Other costs.		
<b>GENERAL FUND</b>		
Positions - LEGISLATIVE COUNT	1,000	1,000
Personal Services	82,553	86,395
All Other	16,411	2,389
	<hr/>	<hr/>
<b>Total</b>	98,964	88,784
	2021-22	2022-23
<b>Initiative:</b> Provides one-time funding for operating support to promote, carry out, and coordinate programs designed to improve opportunities for women in the State.		
<b>OTHER SPECIAL REVENUE FUNDS</b>		
All Other	50,000	50,000
	<hr/>	<hr/>
<b>Total</b>	50,000	50,000

Voted IN  
unanimous

Voted IN  
unanimous

Voted IN  
8-1

Voted IN  
5-4



Amend LD 221 Part M as follows:

Current

**PART M**

**Sec. M-1. Department of Administrative and Financial Services; lease-purchase authorization.** Pursuant to the Maine Revised Statutes, Title 5, section 1587, the Department of Administrative and Financial Services, in cooperation with the Treasurer of State, may enter into financing agreements in fiscal years 2021-22 and 2022-23 for the acquisition of motor vehicles for the Central Fleet Management Division. The financing agreements entered into in each fiscal year may not exceed \$7,500,000 in principal costs, and a financing agreement may not exceed 4 years in duration. The interest rate may not exceed 5%. The annual principal and interest costs must be paid from the appropriate line category allocations in the Central Fleet Management Division account.

Revised

**Sec. M-1. Department of Administrative and Financial Services; lease-purchase authorization.** Pursuant to the Maine Revised Statutes, Title 5, section 1587, the Department of Administrative and Financial Services, in cooperation with the Treasurer of State, may enter into financing agreements in fiscal years 2021-22 and 2022-23 for the acquisition of motor vehicles for the Central Fleet Management Division. The financing agreements entered into in each fiscal year may not exceed \$7,500,000 in principal costs, and a financing agreement may not exceed 4 6 years in duration. The interest rate may not exceed 5%. The annual principal and interest costs must be paid from the appropriate line category allocations in the Central Fleet Management Division account.

**PART M  
SUMMARY**

This Part authorizes the Department of Administrative and Financial Services to enter into financing arrangements in fiscal years 2021-22 and 2022-23 for the acquisition of motor vehicles for the Central Fleet Management Division. The change to the financing duration, from 4 years to 6, better aligns with industry standards, the useful life of state vehicles, and may result in a reduction to monthly rates for some agencies.

Voted out 5-3



Amend LD 221 by adding the following Part:

PART SSS

**Sec. SSS-1. Transfer to the Department of Administrative & Financial Services, Bureau of General Services - Capital Construction and Improvement Reserve Fund.** Notwithstanding any other provision of law to the contrary, on or before June 30, 2021, the State Controller shall transfer \$87,000,000 from the unappropriated surplus of the General Fund to the Department of Administrative & Financial Services, Bureau of General Services - Capital Construction and Improvement Reserve Fund, Other Special Revenue Fund account for the purpose of funding unmet capital construction and repair needs for state owned buildings.

PART SSS  
SUMMARY

This Part transfers \$87,000,000 to the Bureau of General Services - Capital Construction Reserve Fund to provide funding for unmet capital construction and repair needs for state owned buildings.

Voted IN  
6-41

increased to  
\$100,000,000

**Amend LD 221 by adding the following Part:**

**PART TTT**

**Sec. TTT-1. Transfer to the Secretary of State, Permanent Commission on the Status of Women.** Notwithstanding any other provision of law to the contrary, on or before June 30, 2021, the State Controller shall transfer \$100,000 from the unappropriated surplus of the General Fund to the Secretary of State, Permanent Commission on the Status of Women, Other Special Revenue Fund account for the purpose of examining health care, childcare and work force challenges facing women in Maine today.

**PART TTT  
SUMMARY**

This Part transfers \$100,000 to the Secretary of State, Permanent Commission on the Status of Women to provide funding for the examination of health care, childcare and work force challenges facing women in Maine today.

Voted IN  
5-4