

125th MAINE LEGISLATURE

FIRST REGULAR SESSION-2011

Legislative Document

No. 188

H.P. 165

House of Representatives, January 27, 2011

An Act To License Residential Builders and Register Specialty Contractors

Reference to the Committee on Labor, Commerce, Research and Economic Development suggested and ordered printed.

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HEATHER J.R. PRIEST Clerk

Presented by Representative PILON of Saco. Cosponsored by Senator JACKSON of Aroostook and Representatives: BERRY of Bowdoinham, DRISCOLL of Westbrook, GILBERT of Jay, HUNT of Buxton, MacDONALD of Boothbay, TUTTLE of Sanford.

Printed on recycled paper

1	Be it enacted by the People of the Sta	te of Maine as follows:	
2	Sec. 1. 5 MRSA §12004-A, sub	-§50 is enacted to read:	
3	<u>50.</u>		
4 5 6 7 8	Maine Residential Builders and Specialty Contractors Board	<u>Public Members</u> <u>Legislative Per Diem</u> <u>Other Members No</u> <u>Compensation</u> <u>Authorized</u>	<u>32 MRSA §19011</u>
9 10	Sec. 2. 10 MRSA §8001, sub-§ §4 and affected by Pt. E, §2, is further a	· · · · ·	PL 2009, c. 344, Pt. B,
11 12	MM. Board of Speech-language Pathology, Audiology and Hearing Aid Dealing and Fitting; and		
13 14	Sec. 3. 10 MRSA §8001, sub-§38, ¶ NN, as enacted by PL 2009, c. 344, Pt. B, §5 and affected by Pt. E, §2, is amended to read:		
15	NN. Maine Fuel Board-; and		
16	Sec. 4. 10 MRSA §8001, sub-§38, ¶OO is enacted to read:		
17	OO. Maine Residential Builders an	OO. Maine Residential Builders and Specialty Contractors Board.	
18	Sec. 5. 32 MRSA c. 141 is enact	ted to read:	
19	CH	HAPTER 141	
20	MAINE RESIDENTIAL BUILDER	RS AND SPECIALTY CON	NTRACTORS ACT
21	<u>SUI</u>	BCHAPTER 1	
22	GENER	AL PROVISIONS	
23	<u>§19001. Short title</u>		
24 25	This chapter may be known and Specialty Contractors Act."	cited as "the Maine Res	idential Builders and
26	<u>§19002. Definitions</u>		
27 28	As used in this chapter, unless the have the following meanings.	context otherwise indicates	s, the following terms
29 30	<u>1. Applicant.</u> "Applicant" means a person who applies for a license or registration under this chapter.		
31 32	<u>2. Board.</u> "Board" means the Mai Board as set out in this chapter.	ine Residential Builders and	Specialty Contractors

1 2	3. Commissioner. "Commissioner" means the Commissioner of Professional and <u>Financial Regulation.</u>
3 4	<u>4. Department.</u> "Department" means the Department of Professional and Financial Regulation.
5 6 7	5. Dwelling. "Dwelling" means a single building that is owner-occupied or constructed for sale to an owner-occupant, that is not over 3 stories in height and that contains at least one but not more than 3 dwelling units.
8 9 10	6. Dwelling unit. "Dwelling unit" means a single unit providing complete independent living facilities for one or more persons, including permanent provisions for living, sleeping, eating, cooking and sanitation.
11 12 13 14 15	7. Residential builder. "Residential builder" means a person who constructs, supervises or offers to construct or supervise the construction, repair or improvement of a dwelling when the cost of the construction, repair or improvement exceeds \$3,000. A person who engages or offers to engage in construction, repair or improvement costing more than \$3,000 in this State is considered to be a residential builder.
16 17 18 19 20 21 22	8. Residential specialty contractor. "Residential specialty contractor" means an independent contractor who is not a licensed residential builder and who contracts with a licensed residential builder or individual property owner to do construction work, repair or improvement the cost of which exceeds \$1,000 that requires special skills and involves the use of a specialized construction trade or craft. "Residential specialty contractor" includes a vinyl and aluminum siding installer, insulation installer, roofer, floor covering installer, mason, foundation installer, drywall installer, carpenter and window installer
23	and other specialists as the board includes by rule.
23 24	
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24 25	and other specialists as the board includes by rule. SUBCHAPTER 2 MAINE RESIDENTIAL BUILDERS AND SPECIALTY CONTRACTORS
24 25 26	and other specialists as the board includes by rule. SUBCHAPTER 2 MAINE RESIDENTIAL BUILDERS AND SPECIALTY CONTRACTORS BOARD
24 25 26 27 28 29 30	and other specialists as the board includes by rule. SUBCHAPTER 2 MAINE RESIDENTIAL BUILDERS AND SPECIALTY CONTRACTORS BOARD \$19011. Membership; appointment; organization The Maine Residential Builders and Specialty Contractors Board, as established by Title 5, section 12004-A, subsection 50, shall administer the provisions of this chapter to protect the public with respect to the practice of residential construction and repair.
24 25 26 27 28 29 30 31 32 33	and other specialists as the board includes by rule. SUBCHAPTER 2 MAINE RESIDENTIAL BUILDERS AND SPECIALTY CONTRACTORS BOARD \$19011. Membership; appointment; organization The Maine Residential Builders and Specialty Contractors Board, as established by Title 5, section 12004-A, subsection 50, shall administer the provisions of this chapter to protect the public with respect to the practice of residential construction and repair. Appointments of members must comply with the provisions of Title 10, section 8009. 1. Membership. The board consists of 9 members, appointed by the Governor: A. Two public members;
24 25 26 27 28 29 30 31 32	and other specialists as the board includes by rule. SUBCHAPTER 2 MAINE RESIDENTIAL BUILDERS AND SPECIALTY CONTRACTORS BOARD \$19011. Membership: appointment; organization The Maine Residential Builders and Specialty Contractors Board, as established by Title 5, section 12004-A, subsection 50, shall administer the provisions of this chapter to protect the public with respect to the practice of residential construction and repair. Appointments of members must comply with the provisions of Title 10, section 8009. 1. Membership. The board consists of 9 members, appointed by the Governor:

1	D. One engineer or architect, licensed under this Title, with experience in the design		
2	or construction of dwellings, who serves as a nonvoting member; and		
3	E. One firefighter, who serves as a nonvoting member.		
4	2. Terms; removal. The term of office of each board member is 4 years. Members		
5	may be removed by the Governor for cause.		
6	3. Meetings; quorum. The board shall meet at least once a year to conduct its		
7	business and elect its chair and at such other times as the board determines necessary. A		
8 9	<u>majority of the members of the board constitutes a quorum for the transaction of business</u> under this chapter.		
10	<u>§19012. Powers</u>		
11	1. Rules. The board shall adopt rules to administer this chapter. Rules adopted		
12	pursuant to this subsection are routine technical rules as defined in Title 5, chapter 375,		
13 14	subchapter 2-A. The rules must include, but are not limited to, license qualifications,		
14 15	standards of practice, standards of workmanship and provisions for continuing education and misconduct.		
16	2. Licensing and registration. The board shall evaluate the qualifications of and		
17	approve the examination to be taken by applicants.		
18	3. Disciplinary sanctions. The board may deny a license, refuse to renew a license		
19	or impose the disciplinary sanctions authorized by Title 10, section 8003, subsection 5-A		
20	for any of the reasons enumerated in Title 10, section 8003, subsection 5-A, paragraph A.		
21	SUBCHAPTER 3		
22	LICENSE AND REGISTRATION		
23	<u>§19021. Residential builder</u>		
24	1. Residential builder; license required. A residential builder must be licensed by		
25			
	the board for a period established by the board by rule. A licensee must pay an annual		
26	fee established by the Director of the Office of Licensing and Registration within the		
27	fee established by the Director of the Office of Licensing and Registration within the department pursuant to section 19026 that is based upon the department's costs in		
27 28	fee established by the Director of the Office of Licensing and Registration within the department pursuant to section 19026 that is based upon the department's costs in carrying out the provisions of this chapter. Nothing in this chapter prohibits a person who		
27 28 29	fee established by the Director of the Office of Licensing and Registration within the department pursuant to section 19026 that is based upon the department's costs in carrying out the provisions of this chapter. Nothing in this chapter prohibits a person who is licensed to practice in this State under any other law from engaging in the practice for		
27 28 29 30	fee established by the Director of the Office of Licensing and Registration within the department pursuant to section 19026 that is based upon the department's costs in carrying out the provisions of this chapter. Nothing in this chapter prohibits a person who is licensed to practice in this State under any other law from engaging in the practice for which that person is licensed.		
27 28 29 30 31	 fee established by the Director of the Office of Licensing and Registration within the department pursuant to section 19026 that is based upon the department's costs in carrying out the provisions of this chapter. Nothing in this chapter prohibits a person who is licensed to practice in this State under any other law from engaging in the practice for which that person is licensed. 2. Application; licensing requirements. An applicant for a residential builder's 		
27 28 29 30 31 32	 fee established by the Director of the Office of Licensing and Registration within the department pursuant to section 19026 that is based upon the department's costs in carrying out the provisions of this chapter. Nothing in this chapter prohibits a person who is licensed to practice in this State under any other law from engaging in the practice for which that person is licensed. 2. Application; licensing requirements. An applicant for a residential builder's license under this subchapter shall file with the board a written application on a form 		
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27 28 29 30 31 32 33 34 35 36	fee established by the Director of the Office of Licensing and Registration within the department pursuant to section 19026 that is based upon the department's costs in carrying out the provisions of this chapter. Nothing in this chapter prohibits a person who is licensed to practice in this State under any other law from engaging in the practice for which that person is licensed. 2. Application; licensing requirements. An applicant for a residential builder's license under this subchapter shall file with the board a written application on a form prescribed by the board. The application must be accompanied by the payment of all applicable fees required pursuant to subsection 1. The board, through rulemaking, shall require the applicant to take either a written or oral form of examination, whichever the applicant prefers, as a prerequisite for licensure. A prerequisite for taking the		
27 28 29 30 31 32 33 34 35 36 37	fee established by the Director of the Office of Licensing and Registration within the department pursuant to section 19026 that is based upon the department's costs in carrying out the provisions of this chapter. Nothing in this chapter prohibits a person who is licensed to practice in this State under any other law from engaging in the practice for which that person is licensed. 2. Application; licensing requirements. An applicant for a residential builder's license under this subchapter shall file with the board a written application on a form prescribed by the board. The application must be accompanied by the payment of all applicable fees required pursuant to subsection 1. The board, through rulemaking, shall require the applicant to take either a written or oral form of examination, whichever the applicant prefers, as a prerequisite for licensure. A prerequisite for taking the examination for a residential builder's license is a minimum of 2 years of relevant		
27 28 29 30 31 32 33 34 35 36	fee established by the Director of the Office of Licensing and Registration within the department pursuant to section 19026 that is based upon the department's costs in carrying out the provisions of this chapter. Nothing in this chapter prohibits a person who is licensed to practice in this State under any other law from engaging in the practice for which that person is licensed. 2. Application; licensing requirements. An applicant for a residential builder's license under this subchapter shall file with the board a written application on a form prescribed by the board. The application must be accompanied by the payment of all applicable fees required pursuant to subsection 1. The board, through rulemaking, shall require the applicant to take either a written or oral form of examination, whichever the applicant prefers, as a prerequisite for licensure. A prerequisite for taking the		

approved by the board. The board, in reviewing an applicant, may consider the
 applicant's experience, ability, character, financial condition, equipment and workers'
 compensation insurance and other pertinent information the board may require. The
 board shall issue a residential builder's license if the board finds that the applicant is
 qualified to engage in residential building in this State and the applicant submits proof of
 financial responsibility acceptable to the board.

7 **3. Examination.** An applicant who fails the examination for licensure under 8 subsection 2 must be given the opportunity to be reexamined after payment of an 9 additional examination fee. If the applicant fails the examination 3 times, the applicant is 10 not eligible for reexamination for 12 months. A record must be made and preserved by the board of each examination of an applicant and the findings of the board pertaining to 11 12 the examination. A certified copy of the record must be furnished to an applicant 13 requesting the record upon the payment of a fee to the board that reasonably reflects the 14 cost of furnishing the record to the applicant.

15 §19022. Residential specialty contractor

16 **1. Residential specialty contractor; registration required.** A residential specialty 17 contractor must be registered by the board in a classification established pursuant to 18 subsection 3 for a period established by the board by rule. A registrant must pay an 19 annual fee established by the department based upon the department's costs in carrying 20 out the provisions of this chapter. Nothing in this chapter prohibits a person who is 21 licensed to practice in this State under any other law from engaging in the practice for 22 which that person is licensed.

23 2. Application; registration requirements. The board shall issue a residential 24 specialty contractor registration certificate for the classification established pursuant to 25 subsection 3 for which the applicant is qualified, if the board finds that the applicant is 26 qualified to engage in that classification of residential specialty contracting in the State. A residential specialty contractor must be qualified and experienced in the particular 27 28 classification in which the applicant intends to, and does, engage. The board, by rule, 29 may require the applicant to take either a written or oral form of examination, whichever 30 the applicant prefers, in specific areas of classification.

31 **3. Registration: classification of residential specialty contractors.** The board by 32 rule shall establish classifications for registration of residential specialty contractors 33 consistent with established usage and procedure in the construction business. The board 34 may limit the field and scope of the operations of a residential specialty contractor to 35 those in which the applicant is to be registered. A residential specialty contractor registration certificate issued by the board may not be for more than 3 of the 36 37 classifications recognized by the board. A residential specialty contractor seeking 38 registration for more than 3 classifications must be examined and licensed as a residential 39 builder pursuant to section 19021.

40 §19023. Renewal; continuing education

41 <u>The board shall renew a residential builder's license on its expiration upon the</u> 42 <u>applicant's submission to the board of the completed renewal application, proof of</u>

1 2 3 4 5 6	financial responsibility acceptable to the board and payment of all applicable fees. If a license has been in inactive status for more than 3 years, the applicant is subject to the requirements of original licensure. As a condition of license renewal, the board may require by rule a licensee to satisfactorily complete continuing education through a program approved by the board, as long as the continuing education requirements are readily accessible to the licensee and do not impose an undue burden on the licensee.
7	§19024. Exemptions
8	A license or registration under this chapter is not required for a person who:
9 10 11	1. Residential builder. Otherwise acts as a residential builder but does not perform construction, repair or improvement costing more than \$3,000 for any one owner of a dwelling in a calendar year;
12 13	2. Labor; services. Performs labor or services for a licensed residential builder under this chapter;
14 15	3. Trade; profession. Holds a license for a trade or profession and is acting within the scope of the trade or profession for which the person is licensed;
16 17 18	4. Representative. Is an authorized representative of the United States Government, the State or any incorporated municipality, county or other political subdivision of this State who is acting within the scope of that representative's authorization;
19 20 21	5. Ownership interest; family member; lessee. Performs work on a dwelling in which that person has an ownership interest or that is owned by a family member of that person or who is a lessee performing work on the lessee's leased property;
22 23 24	6. Certified applied technology program. Is a student enrolled in a certified applied technology program in which the student works under the direct supervision of a residential builder licensed under this chapter;
25 26 27	7. Public utility. Is a public utility operating under the laws of the State and rules of the Public Utilities Commission in construction, maintenance or development work incidental to the public utility's business;
28 29 30	8. Manufactured housing. Is licensed by the Manufactured Housing Board under Title 10, chapter 951 and performs home construction services in connection with the construction or installation of manufactured housing; or
31 32	9. Other professions. Is licensed in this State under any other provision of law and engages in the practice for which the person is licensed.
33	<u>§19025. Violations</u>
34 35	<u>A violation of the licensing requirements under this chapter is governed by the provisions of Title 10, section 8003-C.</u>

1 §19026. Fees

2 The Director of the Office of Licensing and Registration within the department, 3 pursuant to Title 10, section 8003, subsection 2-A, paragraph D, may establish by rule 4 fees for purposes authorized under this chapter in amounts that are reasonable and 5 necessary for their respective purposes, except that the fee for any one purpose may not 6 exceed \$350. Rules adopted pursuant to this section are routine technical rules as defined 7 in Title 5, chapter 375, subchapter 2-A.

8 §19027. Effective date

9 This subchapter takes effect January 1, 2014.

10 Sec. 6. Maine Residential Builders and Specialty Contractors Board 11 initial meeting; staggered terms. Initial members of the Maine Residential Builders 12 and Specialty Contractors Board created pursuant to the Maine Revised Statutes, Title 32, 13 section 19011 must be appointed no later than May 1, 2012. The board shall convene its 14 first meeting no later than July 15, 2012. Notwithstanding Title 32, section 19011, 15 subsection 2, initial terms of the members of the board are as follows:

- 16 1. For the firefighter representative, 2 years;
- 17 2. For one public member, one year;
- 18 3. For one public member, 2 years;
- 19 4. For 2 residential builders, 3 years;
- 20 5. For 2 residential builders, 4 years;
- 21 6. For the municipal code enforcement officer, 2 years; and
- 22 7. For the engineer or architect, 2 years.

Sec. 7. Transfer 2012. Notwithstanding any other provision of law, the State Controller shall transfer \$837,732 from the unappropriated surplus of the General Fund to the Office of Licensing and Registration, Other Special Revenue Funds account within the Department of Professional and Financial Regulation no later than July 1, 2012 to support the establishment and start-up costs of the Maine Residential Builders and Specialty Contractors Board created pursuant to the Maine Revised Statutes, Title 32, section 19011.

30 Sec. 8. Transfer 2013. Notwithstanding any other provision of law, the State 31 Controller shall transfer \$368,587 from the unappropriated surplus of the General Fund to 32 the Office of Licensing and Registration, Other Special Revenue Funds account within 33 the Department of Professional and Financial Regulation no later than July 1, 2013 for 34 operating costs of the Maine Residential Builders and Specialty Contractors Board 35 created pursuant to the Maine Revised Statutes, Title 32, section 19011.

SUMMARY

2 This bill creates the Maine Residential Builders and Specialty Contractors Act and 3 establishes the Maine Residential Builders and Specialty Contractors Board within the 4 Department of Professional and Financial Regulation, Office of Licensing and Registration. Beginning January 1, 2014, the board will authorize persons to practice 5 6 residential building activities by issuing a license to residential builders and a registration certificate to residential specialty contractors. It establishes the requirements for 7 8 licensure as a residential builder and for registration as a residential specialty contractor 9 and includes certain specific exemptions from licensure and registration. The bill also 10 provides for staggered initial appointments to the board and requires that all members be appointed to the board no later than May 1, 2012. The board is required to convene its 11 first meeting no later than July 15, 2012. 12

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