

## **132nd MAINE LEGISLATURE**

## FIRST REGULAR SESSION-2025

**Legislative Document** 

No. 852

H.P. 538

House of Representatives, March 4, 2025

## An Act to Reduce the Property Tax Burden by Adequately Funding County Jail Operations

Reference to the Committee on Criminal Justice and Public Safety suggested and ordered printed.

R(+ B. Hunt

ROBERT B. HUNT Clerk

Presented by Representative DUCHARME of Madison. Cosponsored by Senator BERNARD of Aroostook and Representatives: CARUSO of Caratunk, CRAY of Palmyra, MCINTYRE of Lowell, QUINT of Hodgdon, SALISBURY of Westbrook, STOVER of Boothbay, THORNE of Carmel, Senator: RENY of Lincoln. 1 Be it enacted by the People of the State of Maine as follows:

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Sec. 1. 34-A MRSA §1208-B, sub-§4, as amended by PL 2023, c. 135, §3, is
 further amended to read:

4. Requirements; rulemaking by commissioner. The jails shall operate in accordance with best practices applicable to facilities of their type and size, including the mandatory standards, policies and procedures established by rules adopted by the commissioner under subsection 1 and standards adopted under section 1208, and with the following requirements as set forth in rules adopted by the commissioner. In adopting rules and standards for the jails, the commissioner shall consider incorporate the advisory input of the County Corrections Professional Standards Council established pursuant to Title 5, section 12004-G, subsection 6-D.

- 12 A. Each jail shall participate in coordination of inmate transportation. Coordination 13 of transportation may be provided by the jail at which the inmate resides, by another 14 jail or correctional facility or by a person or entity working under a contract with the 15 jail at which the inmate resides.
- B. Each jail shall provide access to substance use disorder screening, assessment,
   medication, treatment, recovery and reentry services, including at a minimum:
- 18 (1) Screening on intake using evidence-based tools to assess the risk of overdose
  19 or withdrawal and the person's history of substance use disorder and to determine
  20 initial treatment options;
- 21 (2) Medically managed withdrawal treatment consistent with evidence-based
   22 medical standards;

(3) All forms of medication for addiction treatment, including at least one of each
formulation of each United States Food and Drug Administration-approved
medication-assisted treatments for substance use disorder, including alcohol use
disorder and opioid use disorder, to ensure that each person receives the particular
formulation found to be the most effective at treating and meeting the person's
individual needs. Medication under this subparagraph must be offered for the
duration of the person's incarceration;

- 30 (4) Behavioral treatment options, such as group and individual counseling, and
   31 clinical support;
- 32 (5) Peer support services;
- 33 (6) Reentry planning and transitional support such as coordination with
  34 community-based treatment and case management service providers and recovery
  35 organizations to ensure reentry and continuity of care after release, including
  36 appointments for services made prior to release; and
  - (7) Assistance in obtaining health insurance prior to release.
- Substance use disorder services required by this paragraph may be provided at the jail
  at which the person resides or at another jail or correctional facility or by a service
  provider or entity working under a contract with the jail at which the person resides.
- 41 C. Each jail shall provide mental health treatment, including at a minimum providing 42 a licensed clinician or licensed professional organization that will be available to assist

- 1 an inmate who is a person receiving mental health treatment. Mental health treatment 2 required by this paragraph may be provided at the jail at which the person resides or at 3 another jail or correctional facility or by a service provider or entity working under a 4 contract with the jail at which the person resides.
- 5 D. Each jail shall provide community programs and services as required by this 6 subchapter, including at a minimum pretrial or conditional release, alternative 7 sentencing or housing programs and electronic monitoring.
- 8 E. Each jail shall provide initial and ongoing training and technical assistance for 9 facility staff and health care practitioners on screening, assessment, medication and 10 treatment protocols for substance use disorder.
- Sec. 2. 34-A MRSA §1210-E, sub-§2, as enacted by PL 2021, c. 732, Pt. A, §3
   and affected by §5, is amended to read:

13 2. County Jail Operations Fund. The County Jail Operations Fund is established to 14 provide funding for county jails and the regional jail. State Prior to July 1, 2025, state funding must be appropriated annually for the fund in the amount of \$20,342,104 plus any 15 16 additional amount the Legislature may appropriate. Beginning July 1, 2025 and prior to 17 July 1, 2026, state funding must be appropriated annually for the fund in the amount of \$25,445,838 plus any additional amount the Legislature may appropriate. Beginning July 18 19 1, 2026, state funding must be appropriated annually for the fund in an amount equal to 20 20% of the total General Fund appropriation to the department for the costs of all 21 correctional facilities under the department plus any additional amount the Legislature may appropriate. The department shall administer the fund and shall distribute funds to the jails 22 23 in accordance with this section for the purposes set forth in subsections 3 and 4 and in 24 accordance with the distribution formula set forth in subsection 9.

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## Sec. 3. 34-A MRSA §1210-E, sub-§2-A is enacted to read:

Additional state appropriation to support standards compliance. 26 2-A. 27 Notwithstanding any provision of law to the contrary, in addition to the state funding requirements under subsection 2, beginning July 1, 2026, state funding must be 28 29 appropriated annually for the fund in an amount equal to 90% of the costs incurred by 30 county jails and the regional jail in the prior fiscal year in complying with the mandatory 31 standards established by the commissioner pursuant to section 1208-B. Funding 32 appropriated to the fund under this subsection must be administered and distributed in the 33 same manner as the funding appropriated to the fund under subsection 9.

34 Sec. 4. 34-A MRSA §1210-E, sub-§5, as enacted by PL 2021, c. 732, Pt. A, §3 35 and affected by §5, is amended to read:

36 5. Quarterly payments to counties. The department shall distribute funding payable 37 to the counties for operation of the jails quarterly if the jails have reported on a timely basis as required by subsection 6 and rules adopted pursuant to subsection 7. Failure to report 38 39 as required may result in delayed payment of funds required to be paid by this section. 40 Notwithstanding any provision of law to the contrary, if a jail fails to report as required by 41 the end of a fiscal year, the department shall distribute the quarterly funding payment for 42 that jail between all other jails that are in compliance with the reporting requirement of 43 subsection 6 for that quarter using the formula under subsection 9 or a different formula as 44 established by the council.

Sec. 5. 34-A MRSA §1210-F, sub-§3, as enacted by PL 2021, c. 732, Pt. A, §4, is amended to read:

**3.** First meeting; chair<u>: administrative services costs</u>. When all appointments have been made pursuant to subsection 1, the commissioner shall call the first meeting of the council. By a majority vote, the council shall select a chair from the members appointed under subsection 1, paragraphs A and B to serve a 2-year term. <u>Administrative services costs associated with the activities of the council must be paid by the department.</u>

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SUMMARY

This bill amends the laws governing the operation of county jails as follows.

10 1. It amends the County Jail Operations Fund to provide that, beginning July 1, 2025 11 and prior to July 1, 2026, state funding must be appropriated annually for the fund in the 12 amount of \$25,445,838 plus any additional amount the Legislature may appropriate. 13 Beginning July 1, 2026, state funding must be appropriated annually for that fund in an 14 amount equal to 20% of the total General Fund appropriation to the Department of Corrections for the costs of all correctional facilities under the department plus any 15 additional amount the Legislature may appropriate. Under current law, state funding is 16 required to be appropriated annually for that fund in the amount of \$20,342,104. 17

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2. It provides that, in addition to those state funding requirements for the County Jail
Operations Fund, beginning July 1, 2026, state funding must be appropriated annually for
the fund in an amount equal to 90% of the costs incurred by county jails and the regional
jails in the prior fiscal year in complying with the mandatory standards established by the
Commissioner of Corrections.

3. It stipulates that, if a county jail fails to report certain information to the department
by the end of a fiscal year as required by law, the department shall distribute the quarterly
funding payment for that jail under the County Jail Operations Fund between all other jails
that are in compliance with the reporting requirement for that quarter.

4. It provides that, in adopting rules and standards for the county jails, the
commissioner incorporate the advisory input of the County Corrections Professional
Standards Council. Current law only requires the commissioner to consider that advisory
input.

5. It amends the law establishing the council to provide that administrative services
costs associated with the activities of the council must be paid by the department.