

# 126th MAINE LEGISLATURE

# **FIRST REGULAR SESSION-2013**

**Legislative Document** 

No. 1420

H.P. 1008

House of Representatives, April 16, 2013

An Act To Return to Building Code Requirements in Effect Prior to the Adoption of the Maine Uniform Building and Energy Code

Reference to the Committee on Labor, Commerce, Research and Economic Development suggested and ordered printed.

Millient M. Macfarland MILLICENT M. MacFARLAND Clerk

Presented by Representative CAMPBELL of Orrington.
Cosponsored by Senator THOMAS of Somerset and
Representatives: CRAY of Palmyra, GIFFORD of Lincoln, JOHNSON of Eddington, Senator: SHERMAN of Aroostook.

#### 1 Be it enacted by the People of the State of Maine as follows:

- Sec. 1. 5 MRSA §12004-G, sub-§5-A, as enacted by PL 2007, c. 699, §1, is repealed.
- 4 Sec. 2. 10 MRSA §1415-J is enacted to read:

#### §1415-J. Mandatory standards for residential construction

- 1. Multifamily structures. Effective December 1, 2013 any new construction or renovation of a conditioned space in any residential building of more than 2 dwelling units must conform to:
- A. Chapter 11 of the International Residential Code for One- and Two-Family Dwellings adopted by the International Code Council in 2003 or the 2003 edition of the International Energy Conservation Code published by the International Code Council; and
  - B. The standards adopted by ASHRAE in 2003 for ventilation practices in residential low-rise building construction entitled "Ventilation and Acceptable Indoor Air Quality in Low-Rise Residential Buildings," commonly referred to as ASHRAE 62.2-2003.
- 2. Waiver. A waiver from subsection 1 may be granted by the commission on a case-by-case basis for instances of renovation as defined by section 1413, subsection 15. In regards to the renovation of historic buildings, a waiver is granted when the Executive Director of the State Historic Preservation Commission determines that adherence to the energy building standards would result in irreparable damage to the historic character of a building on the National Register of Historic Places, eligible for nomination to the national register or designated as a historic building by a certified municipal historic preservation ordinance. In other instances, such as the rebuilding of a structure damaged by fire or a historic preservation project when maintaining historic character is not an issue, the Public Utilities Commission may grant a waiver when it can be shown that the additional cost of meeting the energy building standards would make the building renovation economically infeasible.
- 3. Waiver decision. The commission shall render a decision on an application for a waiver from the standards within 30 days of the receipt by the commission of a complete application for a waiver. In rendering a decision, the commission may place conditions upon the granting of a waiver. Failure on the part of the commission to render a decision within the 30-day period constitutes approval of the request for the waiver.
- 4. Waiver application. A request for a waiver under subsection 2 must be submitted to the commission in writing and must contain the location of the renovation, the intended use of the building and the names of the owner, designer and contractor or builder. If applying for a waiver under the historic preservation provisions of subsection 2, information on the historic character of the building must be provided to the commission. If applying for a waiver under the economic hardship provisions of subsection 2, information on the economic infeasibility must be provided to the commission.

1	Sec. 3. 10 MRSA §1415-K is enacted to read:
2	§1415-K. Mandatory standards for commercial construction
3 4 5 6 7 8 9	Except as provided in this section, new construction or substantial renovation of any commercial building undertaken after December 1, 2013 must conform to ASHRAE Standard 62-2001 and either ASHRAE Standard 90.1-2001 or the 2003 edition of the International Energy Conservation Code published by the International Code Council under any of the compliance methods specified in the standards. For the purpose of this section, "substantial renovation" means any renovation for which the cost exceeds 50% of the building's current value prior to renovation.
10 11 12 13	1. Construction in anticipation of future sale or rental. Any person who constructs any commercial building after December 1, 2013 with the intent to sell or lease the building to another party whose energy requirements are unknown at the time of construction is subject to the following provisions.
14 15 16 17	A. The person constructing the building shall employ construction techniques and design features that permit the ready installation of energy-efficient equipment and materials sufficient to meet the standards established under this section that are applicable to all reasonably foreseeable uses of the building.
18 19 20	B. The person to whom the building is sold or leased is responsible for promptly installing the materials and equipment necessary for the building to conform with the standards established under this section.
21	Sec. 4. 10 MRSA c. 1103, as amended, is repealed.
22	Sec. 5. 10 MRSA c. 1105 is enacted to read:
23	<u>CHAPTER 1105</u>
24	MAINE MODEL BUILDING CODE
25	§9731. Definitions
26 27	As used in this chapter, unless the context otherwise indicates, the following terms have the following meanings.
28 29	1. Maine Model Building Code. Except as provided in section 9733, "Maine Model Building Code" includes:
30	A. The 2003 version of the International Residential Code; and
31	B. The 2003 version of the International Building Code.
32	§9732. Limitation on code adoption
33 34 35 36	A town, city or municipality may not adopt a residential building code or nonresidential building code other than the Maine Model Building Code after the effective date of this chapter. A town, city or municipality that adopts the Maine Model Building Code may adopt amendments to the code at any time, as long as such an

2 3	than the code adopted pursuant to this section. This section may not be construed to prevent a town, city or municipality from selectively adopting parts or portions of the
4	Maine Model Building Code or from adopting a building rehabilitation code.
5	§9733. Law in conflict with Maine Model Building Code
6 7 8	To the extent that provisions of the Maine Model Building Code conflict with the following provisions of law, those provisions of the Maine Model Building Code are not applicable and may not be enforced:
9 10	1. Fire safety codes and standards. Fire safety codes and standards adopted pursuant to Title 25, sections 2452 and 2465;
11 12	<b>2. Electrical standards.</b> Electrical standards adopted pursuant to Title 32, section 1153-A;
13 14	3. Plumbing code. The plumbing code adopted pursuant to Title 32, section 3403-B;
15 16	4. Oil and solid fuel burning equipment standards. Oil and solid fuel burning equipment standards adopted pursuant to Title 32, section 18107;
17 18	5. Propane and natural gas equipment standards. Propane and natural gas equipment standards adopted pursuant to Title 32, section 18107;
19 20	<b>6. Boiler and pressure vessel standards.</b> Boiler and pressure vessel standards adopted pursuant to Title 32, section 15104-A;
21 22	7. Elevator standards. Elevator standards adopted pursuant to Title 32, section 15228; and
23 24	<b>8.</b> Energy efficiency standards. Energy efficiency standards adopted pursuant to section 1415-K.
25	§9734. References within Maine Model Building Code
26 27 28	Codes and standards other than the International Residential Code and the International Building Code that are referenced within the Maine Model Building Code are not automatically adopted as part of the Maine Model Building Code.
29	§9735. Municipal codes adopted prior to effective date of chapter
30 31 32 33	A residential building code or nonresidential building code adopted by a town, city or municipality prior to the effective date of this chapter is not invalidated by this chapter, and nothing in this chapter may be construed to affect the validity of such a residential building code or nonresidential building code.

amendment does not result in the adoption of all or a significant portion of any code other

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#### §9736. Additional training not required

- This chapter does not require the Department of Economic and Community Development to provide any training or certification of building officials in any areas other than those enumerated in Title 30-A, section 4451, subsection 2-A.
  - Sec. 6. 22 MRSA §776, sub-§2, as amended by PL 2011, c. 144, §3, is repealed.
- Sec. 7. 25 MRSA §2351-A, as amended by PL 2011, c. 582, §3, is further amended to read:

#### §2351-A. Building official; compensation; deputy

In every town and city of more than 2,000 inhabitants, and in every town of 2,000 inhabitants or less, if such a town so votes at a town meeting, and in each village corporation, if such a corporation so votes at the annual meeting of the corporation, the municipal officers shall annually in the month of April appoint a building official skilled in the construction of buildings and shall determine the building official's compensation. If a building official is appointed by a municipality that has adopted or is enforcing the Maine Uniform Model Building and Energy Code or a portion of the Maine Uniform Model Building and Energy Code pursuant to Title 10, section 9724 9732, that building official must be certified in building standards pursuant to Title 30-A, section 4451, subsection 2-A, paragraph E. Whenever the building official becomes incapacitated, the municipal officers may appoint or authorize the building official to appoint a deputy building official, who shall serve until removed by the municipal officers, but in no event beyond the term for which the building official was appointed. The deputy building official shall perform such duties as may be required of the deputy building official by the building official. The compensation of the deputy building official is determined by the municipal officers.

**Sec. 8. 25 MRSA §2353-A,** as amended by PL 2011, c. 582, §4, is further amended to read:

### §2353-A. Duty to inspect buildings under construction

The building official shall inspect each building during the process of construction so far as may be necessary to see that all proper safeguards against the catching or spreading of fire are used, that the chimneys and flues are made safe and that proper cutoffs are placed between the timbers in the walls and floorings where fire would be likely to spread, and may give such directions in writing to the owner or contractor as the building official considers necessary concerning the construction of the building so as to render the building safe from the catching and spreading of fire. For a building official in a municipality that is enforcing has adopted the Maine Uniform Model Building and Energy Code pursuant to Title 10, section 9724 9732, unless the municipality is enforcing that code by means of 3rd party inspectors pursuant to section 2373, subsection 4, the building official shall inspect each building during the process of construction for compliance with the Maine Uniform Model Building and Energy Code adopted pursuant to Title 10, chapter 1103 1105.

- Sec. 9. 25 MRSA §2356, as amended by PL 2011, c. 582, §5, is repealed.
- Sec. 10. 25 MRSA §2357-A, as amended by PL 2011, c. 582, §6, is further amended to read:

## §2357-A. No occupancy without certificate; appeal

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A building in a municipality of more than 2,000 inhabitants may not be occupied until the building official has given a certificate of occupancy for compliance with the inspections required by section 2353-A. A building in a municipality of more than 2,000 inhabitants that has adopted or is enforcing the Maine Uniform Model Building and Energy Code pursuant to Title 10, section 9724 9732 may not be occupied until the building official has given a certificate of occupancy for compliance with the Maine Uniform Model Building and Energy Code adopted pursuant to Title 10, chapter 1103, and in accordance with the required enforcement and inspection options provided in section 2373 1105. The building official may issue the certificate of occupancy upon receipt of an inspection report by a certified 3rd party inspector pursuant to section 2373, subsection 4. The municipality has no obligation to review a report from a 3rd party inspector for accuracy prior to issuing the certificate of occupancy. If the owner permits it to be so occupied without such certificate, the owner must be penalized in accordance with Title 30-A, section 4452. In case the building official for any cause declines to give that certificate and the builder has in the builder's own judgment complied with section 2353-A, an appeal may be taken pursuant to Title 30-A, section 4103, subsection 5 or through an alternative appeal process that has been established by ordinance pursuant to Title 10, section 9724, subsection 5. If on such appeal it is decided that section 2353-A has been complied with, the owner of the building is not liable to a fine for want of the certificate of the building official.

**Sec. 11. 25 MRSA §2361,** as amended by PL 2011, c. 365, §8, is further amended to read:

# §2361. Proceedings by municipality

- **1-A.** Municipal enforcement. Effective December 1, 2010, duly Duly appointed fire chiefs or their designees, municipal building officials and code enforcement officers, when authorized by their respective municipal employer, may bring a civil action in the name of the municipality to enforce any of the state laws, duly adopted state rules or local ordinances enacted pursuant to this Part and Title 10, chapter 1103 1105; and
- **2. Notice.** In any proceeding brought by or against the State that involves the validity of a municipal ordinance, the municipality must be given notice of the proceeding and is entitled to be made a party to the proceeding and to be heard. In any proceeding brought by or against the municipality that involves the validity of statute, ordinance or regulation, the Attorney General must be served and made a party to the proceeding and is entitled to be heard. This section applies to enforcement of statutes, rules or ordinances enacted pursuant to this Part and Title 10, chapter 1103 1105.
  - Sec. 12. 25 MRSA c. 314, as amended, is repealed.

Sec. 13. 25 MRSA §2448-A, sub-§2, ¶H, as enacted by PL 2009, c. 364, §2, is repealed.

**Sec. 14. 25 MRSA §2450, first** ¶, as amended by PL 2009, c. 364, §3, is further amended to read:

The Commissioner of Public Safety shall adopt, in accordance with requirements of the Maine Administrative Procedure Act, a schedule of fees for the examination of all plans for construction, reconstruction or repairs submitted to the Department of Public Safety. The fee schedule for new construction or new use is  $5\phi$  per square foot for occupied spaces and  $2\phi$  per square foot for bulk storage occupancies, except that a fee for review of a plan for new construction by a public school may not exceed \$450. The fee schedule for reconstruction, repairs or renovations is based on the cost of the project and may not exceed \$450, except as provided in section 2450 A. Except for projects reviewed by a municipality pursuant to section 2448-A, the fees must be credited to a special revenue account to defray expenses in carrying out this section. Any balance of the fees may not lapse, but must be carried forward as a continuing account to be expended for the same purpose in the following fiscal years. For projects reviewed by a municipality that include occupied spaces, a  $1\phi$  fee per square foot must be remitted to the Department of Public Safety and a  $4\phi$  fee per square foot must be paid to the municipality.

- **Sec. 15. 25 MRSA §2450-A,** as amended by PL 2011, c. 633, §12 and c. 655, Pt. FF, §4 and affected by §16, is repealed.
- **Sec. 16. 30-A MRSA §4215, sub-§4,** as amended by PL 2011, c. 655, Pt. FF, §5 and affected by §16, is further amended to read:
- **4. Fees.** The plumbing inspector shall issue any permit under this section upon receipt and approval of a completed application form as prescribed by the commissioner and payment by the applicant of the fee established by the municipality. The fee must be at least the minimum amount determined by rule of the department. One-quarter of the amount of the minimum fee must be paid through the department to the Treasurer of State to be maintained as a permanent fund and used by the department to implement its subsurface wastewater disposal rules, to administer the receipt and collation of completed permits and to issue plumbing permit labels to the municipality and by the Department of Economic and Community Development, Office of Community Development for training and certification of local plumbing inspectors. The department and the Department of Economic and Community Development, Office of Community Development shall together determine an amount to be transferred annually by the Treasurer of State for training and certification of local plumbing inspectors to the Maine Code Enforcement Training and Certification Fund established in section 4451, subsection 3 B. The remainder of the fee must be paid to the treasurer of the municipality.
- **Sec. 17. 30-A MRSA §4451, sub-§1, ¶D,** as amended by PL 2011, c. 655, Pt. FF, §8 and affected by §16, is further amended to read:
- D. An individual whose certification has expired or is about to expire may be temporarily authorized in writing by the Department of Economic and Community

15 H. Local building codes adopted pursuant to sections 3001 and 3007; Sec. 22. 30-A MRSA §4452, sub-\$5, ¶I, as repealed by PL 2007, c. 699, §18, is 16 17 reenacted to read: 18 I. Local housing codes adopted pursuant to sections 3001 and 3007; 19 **Sec. 23. 30-A MRSA §4452, sub-§5, ¶T,** as corrected by RR 2007, c. 2, §16, is 20 amended to read: 21 T. Laws pertaining to limitations on construction and excavation near burial sites and 22 established cemeteries in Title 13, section 1371-A and local ordinances and 23 regulations adopted by municipalities in accordance with this section and section 24 3001 regarding those limitations; and 25 **Sec. 24. 30-A MRSA §4452, sub-§5,** ¶**U,** as corrected by RR 2007, c. 2, §17, is amended to read: 26 27 Standards under a wind energy development certification issued by the 28 Department of Environmental Protection pursuant to Title 35-A, section 3456 if the 29 municipality chooses to enforce those standards; and. 30 Sec. 25. 30-A MRSA §4452, sub-§5, ¶V, as reallocated by RR 2007, c. 2, §18, 31 is repealed. 32 Sec. 26. 35-A MRSA §10104, sub-§9, as amended by PL 2011, c. 627, §5, is 33 further amended to read: 34 **9.** Coordination with other entities. Consistent with the requirements of this chapter and other applicable laws, the board shall coordinate with the activities and 35 36 programs of state agencies and authorities that relate to the purposes of this chapter in 37 order to align such activities and programs with the plans and programs of the trust. For

Development, Office of Community Development to extend that individual's

certification for a period not to exceed 12 months in cases where the necessary

Sec. 18. 30-A MRSA §4451, sub-§2-A, ¶E, as amended by PL 2011, c. 613,

E. Building standards under chapter 141; chapter 185, subchapter 1; Title 5, sections

4582-B, 4582-C and 4594-F; beginning June 1, 2010 December 1, 2013, Title 10,

**Sec. 19. 30-A MRSA §4451, sub-§3-A,** as amended by PL 2011, c. 655, Pt. FF,

Sec. 20. 30-A MRSA §4451, sub-§3-B, as amended by PL 2011, c. 655, Pt. FF,

**Sec. 21. 30-A MRSA §4452, sub-§5, ¶H,** as repealed by PL 2007, c. 699, §18, is

training or examination is suspended under subsection 3-B, paragraph E.

§27 and affected by §29, is further amended to read:

chapter <del>1103</del> 1105; and Title 25, chapter 313.

§8 and affected by §16, is repealed.

§8 and affected by §16, is repealed.

reenacted to read:

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purposes of this subsection, activities and programs of state agencies and authorities that relate to the purposes of this chapter include but are not limited to energy efficiency programs relating to state facilities administered by the Department of Administrative and Financial Services, Bureau of General Services, the adoption, amendment and maintenance of the Maine Uniform Building and Energy Code by the Technical Building Codes and Standards Board, established in Title 5, section 12004 G, subsection 5 A within the Department of Public Safety, energy efficiency or green energy workforce development activities of the Department of Labor or the State Workforce Investment Board and energy efficiency and weatherization programs administrated by the Maine State Housing Authority.

**Sec. 27. PL 2007, c. 699, §27,** as amended by PL 2009, c. 261, Pt. A, §17, is repealed.

Sec. 28. Effective date. This Act takes effect December 1, 2013.

14 SUMMARY

This bill repeals the laws establishing the Maine Uniform Building and Energy Code and makes adjustments to certain other laws to make them consistent with law that existed prior to the enactment of Public Law 2007, chapter 699, which created the uniform code. This bill reestablishes the Maine Model Building Code, which was repealed by Public Law 2007, chapter 699 and replaced by the Maine Uniform Building and Energy Code. The bill has a delayed effective date of December 1, 2013.